SOUTH COAST BIOREGION

ABOUT THE BIOREGION

The continental shelf waters of the South Coast Bioregion are generally temperate but low in nutrients, due to the seasonal winter presence of the tail of the tropical Leeuwin Current and limited terrestrial run-off. Sea surface temperatures typically range from approximately 15°C to 21°C, which is warmer than would normally be expected in these latitudes due to the influence of the Leeuwin Current. The effect of the Leeuwin Current, particularly west of Albany, limits winter minimum temperatures (away from terrestrial effects along the beaches) to about 16 to 17°C. Summer water temperatures in 2012/13 were at a record high, which may affect the recruitment of some species.

Fish stocks in this region are predominantly temperate, with many species' distributions extending right across southern Australia. Tropical species are occasionally found, which are thought to be brought into the area as larvae as they are unlikely to form breeding populations.

The South Coast is a high-energy environment, heavily influenced by large swells generated in the Southern Ocean. The coastline from Cape Leeuwin to Israelite Bay is characterised by white sand beaches separated by high granite headlands. East of Israelite Bay, there are long sandy beaches backed by large sand dunes, until replaced by high limestone cliffs at the South Australian border. There are few large areas of protected water along the South Coast, the exceptions being around Albany and in the Recherche Archipelago off Esperance.

Along the western section of the coastline that receives significant winter rainfall, there are numerous estuaries fed by winter-flowing rivers. Several of these, such as Walpole/Nornalup Inlet and Oyster Harbour, are permanently open, but most are closed by sandbars and open only seasonally after heavy winter rains. The number of rivers and estuaries decreases to the east as the coastline becomes more arid. While these estuaries, influenced by terrestrial run-off, have higher nutrient levels (and some, such as Oyster Harbour and Wilson Inlet, are suffering eutrophication), their outflow to the ocean does not significantly influence the low nutrient status of coastal waters.

The marine habitats of the South Coast are similar to the coastline, having fine, clear sand sea floors interspersed with occasional granite outcrops and limestone shoreline platforms and sub-surface reefs.

A mixture of seagrass and kelp habitats occurs along the South Coast, with seagrass more abundant in protected waters and some of the more marine estuaries. The kelp habitats are diverse but dominated by the relatively small Ecklonia radiata, rather than the larger kelps expected in these latitudes where waters are typically colder and have higher nutrient levels.

SUMMARY OF FISHING AND AQUACULTURE ACTIVITIES

The major commercial fisheries of the South Coast Bioregion are the abalone fishery, the purse seine fishery targeting pilchards and other small pelagics, and a demersal gillnet fishery for sharks. Other smaller commercial fisheries are the long-standing beach seine fishery for western Australian salmon and herring, a trap fishery targeting southern rock lobsters and deep-water crabs, and the intermittent scallop fishery. There is also a commercial net fishery for finfish operating in a number of South Coast estuaries. South Coast commercial fishing vessel operators often hold a number of licences to create a viable year-round fishing operation.

As much of the South Coast is remote or difficult to access, recreational beach and boat fishing tends to be concentrated around the main population and holiday centres. The major target species for beach and rock anglers are salmon, herring, whiting and trevally, while boat anglers target pink snapper, queen snapper, Bight redfish, a number of shark species, samson fish and King George whiting. The third major component of the recreational fishery is dinghy and shoreline fishing off estuaries and rivers, focused in the western half of the bioregion. Here the main angling targets are black bream and whiting (including King George whiting). Recreational netting, primarily targeting mullet, also occurs in these estuaries.

The predominant aquaculture activity undertaken on the south coast is the production of mussels and oysters from Oyster Harbour at Albany. This activity is restricted to this area where there are sufficient nutrient levels related to terrestrial run-off to provide the planktonic food necessary to promote growth of filter-feeding bivalves.

Other forms of aquaculture (e.g. sea cage farming) are restricted on the South Coast by the high-energy environment and the very limited availability of protected deep waters typically required by this sector. Most recent development activity in the invertebrate sector has focused on land-based ‘raceway’ culture of abalone, using pumped sea water. In addition, an offshore abalone farm near Augusta is achieving encouraging early results for abalone grown out using purpose-built concrete structures located on the sea bed (See Aquaculture Regional Research and Development Overview section in this chapter).

ECOSYSTEM MANAGEMENT

The inshore marine habitats of the South Coast are largely unaffected by human activities. While there are few permanent closures to trawling in this region, the actual level of such activities is very small with about 98% of the region not affected by these activities.
The estuaries and near-shore marine embayments where there is restricted water exchange, for example Princess Royal and Oyster Harbours and Wilson Inlet, have experienced eutrophication events associated with high nutrient loads from adjacent land-based activity.

The Walpole–Nornalup Marine Park was declared on the 8th May 2009 and is the first marine protected area on the South Coast. The Department is developing a research and monitoring plan for the Walpole-Nornalup Marine Park, which forms one component of the Department’s research and monitoring strategy within the broader bioregion. Collectively, this monitoring information is used to assess the effectiveness of management strategies applied to ensure sustainable management of the State’s fish resources at the bioregional level. Additional access restrictions in the bioregion include closures under s.43 of the Fish Resources Management Act 1994 surrounding the wreck of the ‘Perth’ (Albany), wreck of the ‘Sanko Harvest’ (east of Esperance), and Esperance Jetty.

The Commonwealth Government’s is undertaking a Marine Bioregional Planning process for Commonwealth waters between Kangaroo Island, South Australia and Shark Bay.

The Department of Fisheries continues to provide advice to the Environmental Protection Authority on development proposals, which if implemented, have the potential to impact on the aquatic environment. The Department also continues to actively engage with the natural resource management groups for the South Coast to promote sustainable use of the aquatic environment.

ECOSYSTEM BASED FISHERIES MANAGEMENT

Identification of Ecological Assets using the EBFM framework

Under the Integrated Marine and Coastal Regionalisation for Australia scheme, the South Coast Bioregion has been divided into 2 meso-scale regions: WA South Coast, Eucla (IMCRA, V 4.0, 2006). This sub-regional scale of management has now been adopted by the Department through the implementation of an Ecosystem Based Fisheries Management (EBFM) framework (Fletcher, et al., 2010) see How to Use section for more details.

In terms of ecological assets, the Department has recognised the following ecological values for the IMCRA regions within the South Coast Bioregion:

- Ecosystem structure and biodiversity (on a meso-scale basis);
- Captured fish species;
- Listed species (direct impact – capture or interaction);
- Benthic habitats; and
- External impacts.

For some issues a finer level of division of the IMCRA ecosystems is used by the Department. This relates to recent management initiatives necessary to recognise different suites of exploited fish and invertebrates across the continental shelf. These sub-components are defined by depth contours (Estuarine, Nearshore 0-20m; Demersal 20-250m and Pelagic). The full set of ecological assets identified for ongoing monitoring are presented in South Coast Ecosystem Management Figure 1.

Risk Assessment of Regional Ecological Assets

The EBFM process identifies the ecological assets in a hierarchical manner such that the assets outlined South Coast Ecosystem Management Figure 1 are often made up of individual components at species or stock level. The risks to each of the individual stock or lower level components are mostly detailed in the individual fishery reports presented in this document. The following table (South Coast Ecosystem Management Table 2) provides an overview and cumulative assessment of the current risks to the ecological assets of the South Coast Bioregion, at a bioregional level and provides a mechanism for reporting on their status and the fisheries management arrangements that are being applied. These bioregional level risks are now used by the Department as a key input into the Department’s Risk Register which, combined with an assessment of the economic and social values and risks associated with these assets, is integral for use in the annual planning cycle for assigning priorities for activities across all Divisions in this Bioregion.

Currently there are no marine pest monitoring programs being undertaken by the Marine Biosecurity Research and Monitoring Group in the South Coast Bioregion. However, ongoing research includes an assessment of the likelihood of a marine pest being introduced into ports via commercial vessels and quantification of the risk associated with recreational vessels for the introduction and translocation of marine pests into this bioregion. Further detail may be found in the Appendix section entitled “Activities of the Marine Biosecurity Research Unit during 2012-13”.

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SOUTH COAST BIOREGION

STATUS REPORTS OF THE FISHERIES AND AQUATIC RESOURCES OF WESTERN AUSTRALIA 2013/14  235

SOUTH COAST ECOSYSTEM MANAGEMENT TABLE 1

The areas and proportions of the South Coast Bioregion making up State Waters and all continental shelf waters, out to 200 m depth, which meet the IUCN criteria for classification as marine protected areas.

<table>
<thead>
<tr>
<th>IUCN category or equivalent</th>
<th>State Waters only (17,116 km²)</th>
<th>All Waters (534,016 km² (including State waters))</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fisheries km²</td>
<td>%</td>
<td>Existing MPA km²</td>
</tr>
<tr>
<td>I</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>II</td>
<td>1</td>
<td>&lt; 1</td>
</tr>
<tr>
<td>III</td>
<td>0</td>
<td>0</td>
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<tr>
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<td>V</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>VI</td>
<td>14,700</td>
<td>86</td>
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</table>

SOUTH COAST ECOSYSTEM MANAGEMENT TABLE 2

RISK LEVELS FOR EACH ASSET.

Risk levels in this table are developed by combining the individual (lower level) elements that make up each of the higher level components. Low and Moderate values are both considered to be acceptable levels of risk. High and Significant risks indicate that the asset is no longer in a condition that is considered appropriate and additional management actions are required. Where the value is followed by (non-fishing) this indicates that all, or the majority of the risk value, was not generated by fishing activities.

Ecosystem Structure and Biodiversity

<table>
<thead>
<tr>
<th>Ecosystem</th>
<th>Aquatic zone</th>
<th>Risk</th>
<th>Status and Current Activities</th>
</tr>
</thead>
<tbody>
<tr>
<td>Estuarine</td>
<td>Marine</td>
<td>MODERATE (non fishing)</td>
<td>The most likely cause of changes to community structure in estuarine regions is changing rainfall levels and the manual opening or closing of bars at river mouths.</td>
</tr>
<tr>
<td>Marine</td>
<td>Marine</td>
<td>LOW</td>
<td>An assessment by Hall and Wise (2011) of finfish community structure using commercial data for the past 30 years found no evidence of any concerning trend in mean trophic level, mean length or FIB. Few other species are captured in this region.</td>
</tr>
<tr>
<td>Eucla</td>
<td>Marine</td>
<td>NEGLIGIBLE</td>
<td>As above</td>
</tr>
</tbody>
</table>

Captured fish species

<table>
<thead>
<tr>
<th>Fish species</th>
<th>Aquatic zone</th>
<th>Risk</th>
<th>Status and Current Activities</th>
</tr>
</thead>
<tbody>
<tr>
<td>Estuarine</td>
<td>MODERATE</td>
<td>The catch and catch rate of this suite has been reasonably stable for 10 years.</td>
<td></td>
</tr>
<tr>
<td>Nearshore</td>
<td>HIGH</td>
<td>The capture of herring has been in decline for some years. A study (reported in detail elsewhere in this report) has recently confirmed that this is related to stock issues generated by reductions in recruitment</td>
<td></td>
</tr>
<tr>
<td>Demersal</td>
<td>HIGH</td>
<td>Given the concerns that there could be an increase in targeting of demersal fishing on the south coast, an NRM funded project has begun to examine the stock status of this suite.</td>
<td></td>
</tr>
<tr>
<td>Pelagic</td>
<td>LOW</td>
<td>While the spawning biomass of sardines has returned to appropriate levels, their capture levels and that of other pelagic fish has not returned to pre-virus levels due to market problems and changed fish behaviour.</td>
<td></td>
</tr>
</tbody>
</table>

Crustaceans

Aquatic zone: Shelf
Risk: MODERATE
Status and Current Activities: The catch levels of lobsters and crabs remains at relatively low but consistent levels.

Molluscs

Aquatic zone: Nearshore
Risk: MODERATE
Status and Current Activities: The stocks of abalone are maintained at appropriate levels

Aquatic zone: Shelf
Risk: NEGLIGIBLE
Status and Current Activities: The stocks of scallops varies annually and fishing only occurs when stocks are abundant

Listed species

Listed fish species

Species: Non fish (birds)
Risk: MODERATE
Status and Current Activities: The capture of shearwaters in purse seine operations has been addressed by a code of conduct

Species: Mammals
Risk: MODERATE
Status and Current Activities: The potential for the capture of sealions and seals by all fishing operations in this region, but especially gillnets has been the subject of a number of recent studies.

Listed 'Fish' Species

Species: Fish
Risk: NEGLIGIBLE
Status and Current Activities: There are few risks to the listed fish species in this region

Benthic habitat

Benthic Habitat: Estuaries/Nearshore (non fishing)
Risk: LOW
Status and Current Activities: There are few fishing activities that would impact on nearshore or estuarine habitats. There may be risks at some locations due to coastal development activities.

Benthic Habitat: Shelf
Risk: NEGLIGIBLE
Status and Current Activities: The shelf region in this bioregion has very little habitat disturbance. Less than 3% of the area is trawled and there are no other activities that would materially impact on the habitats in these areas.

External Drivers (Non Fishing)

Introduced Pests and Diseases
Risk: HIGH
Status and Current Activities: The identification of the pest algae Codium fragile fragile in Albany highlights the issues that now face many ports in Australia

Climate
Risk: LOW
Status and Current Activities: This area is unlikely to be impacted by climate change in the near future.

Component tree showing the ecological assets identified and separately assessed for the South Coast Bioregion.
Introduced Pests Status Report

Regional Monitoring and Research Update

The introduction and spread of marine pests in WA waters poses a serious threat to native biodiversity and can have widespread effects on both our economy and health. There are two key vectors for marine pest translocation: ballast water and hull fouling. The Marine Biosecurity Research and Monitoring group continue to implement a series of biosecurity related projects in the South Coast Bioregion with three aims. The first is to examine the likelihood of inoculation, infection and establishment of compatible marine pests in the North Coast Bioregion from commercial vessel movements (see Bridgwood & McDonald 2014). The second aim is for early detection of the presence of introduced marine pests (IMPs) using a suite of tools. The third is to undertake a control program targeting the marine pest Codium fragile ssp. fragile, a green alga present in Albany Port’s waters.

From a biosecurity perspective the introduction of a marine pest to any region is based on multiple factors that can be grouped into two themes; the likelihood of inoculation and the likelihood of infection and establishment. Inoculation likelihood assumes that the greater the number of vessel visits from a source with introduced marine pests (IMP) the greater the risk of IMPs being brought into the recipient port i.e. a positive linear relationship. Based on available commercial vessel data from 2011, there were 302 commercial visits to the South Coast Bioregion and the greatest inoculation risk was from international vessel movements. The infection and establishment likelihood takes into account the sources of IMPs (based on a vessels last port of call (LPOC)), the frequency of visits from those sources and the compatibility between the IMPs salinity and temperature tolerances and South Coast Bioregion. There was a 95% compatibility rating of potential inbound IMPs with the environment of the South Coast Bioregion from 19 international LPOC (Introduced Pests Figure 1). When the cumulative effect of the number of vessel visits from a LPOC and number of IMPs present at that LPOC is considered, the greatest infection and establishment risk to the South Coast Bioregion was from China, followed closely by Japan (Introduced Pests Figure 2).

The Marine Biosecurity Research and Monitoring group, with financial and in-kind assistance from the Esperance Ports Sea and Land Authority and the Department of Transport is running an Early Warning System program using in-situ sampling arrays to aid in the early detection of marine pests. Early detection of IMPs is vital if any attempt at eradication or other management strategies is to be successful. Through this surveillance the only species detected to date is the colonial ascidian Didemnum perlucidum.

In early 2014 the Marine Biosecurity Research and Monitoring group undertook the first stage of a control program to manage the population of C. fragile ssp. fragile in Albany Port’s waters. Stage one consisted of divers removing by hand any detected specimens of the algae. The second stage, planned for late 2014 will involve a diving-based survey of the controlled area to determine if the alga persists and if so in what density. Further control strategies will depend on the outcome of that repeat survey.

INTRODUCED PESTS FIGURE 1

The last port of call locations of compatible IMPs for the South Coast Bioregion

**INTRODUCED PESTS FIGURE 2**

Ranking of the infection and establishment risk posed to the South Coast Bioregion by international and domestic last ports of call. Each last port of call value is expressed as a relative percentage of the largest last port of call value (i.e. China 100%).

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**FISHERIES**

South Coast Crustacean Fisheries Status Report

*J. How and R. Oliver*

### Main Features

<table>
<thead>
<tr>
<th>Status</th>
<th>Current Landings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stock level</td>
<td>Adequate</td>
</tr>
<tr>
<td>Southern Rock Lobster</td>
<td>46 t</td>
</tr>
<tr>
<td>Fishing Level</td>
<td>Acceptable</td>
</tr>
<tr>
<td>Deep sea crabs</td>
<td>23 t</td>
</tr>
</tbody>
</table>

### Fishery Description

The 'south coast crustacean fisheries' comprise four pot-based fisheries, which operate from Augusta to the South Australian border. They include the Windy Harbour/Augusta Rock Lobster Managed Fishery, the Esperance Rock Lobster Managed Fishery (ERLF), the Southern Rock Lobster Pot Regulation Fishery operating in the Albany and Great Australian Bight areas, and the South Coast deep-sea crab fishery (South Coast Crustacean Figure 1).

The fisheries are multi-species and take southern rock lobster (*Jasus edwardsii*) and western rock lobster (*Panulirus cygnus*) as well as deep-sea crab species including giant crab (*Pseudocarcinus gigas*), crystal crab (*Chaceon albus*) and champagne crab (*Hypothalassia acerba*).

Southern rock lobster comprises the majority of the catch in the eastern areas of the fishery, with crab species becoming more prevalent in the south-western region (South Coast Crustacean Figure 2). Western rock lobster is a significant component of the catch in the Windy Harbour/Augusta Rock Lobster Managed Fishery (not reported here due to confidentiality provisions relating to the small number of licensees).

### Governing legislation/fishing authority

**Commercial**

- *Windy Harbour-Augusta Rock Lobster Managed Fishery Management Plan 1987*
- *Esperance Rock Lobster Managed Fishery Management Plan 1987*
- *Southern Rock Lobster Regulation Licence*
- *Fishing Boat Licence Condition 105*
**Recreational Fishing Licence**

*Fish Resources Management Act 1994; Fish Resources Management Regulations 1995* and other subsidiary legislation

**Consultation process**

The Department is responsible for the statutory management plan consultation and undertakes consultation directly with licensees on operational issues and processes. Industry Annual Management Meetings are convened by the West Australian Fishing Industry Council (WAFIC), who are also responsible for statutory management plan consultation under a Service Level Agreement with the Department.

**Boundaries**

Management boundaries for the south coast crustacean fisheries are shown in South Coast Crustacean Figure 1. The ‘boundaries’ of the deep-sea crab component of the fishery (managed by Fishing Boat Licence Condition 105) include all the waters of these fisheries deeper than 200 metres, excluding those of the ERLF, where crabs may only be taken by licensees in the ERLF.

**Management arrangements**

**Commercial**

These commercial fisheries are managed primarily through input controls in the form of limited entry, pot numbers, size limits and seasonal closures.

The fishing season for rock lobster across all four south coast crustacean fisheries mirrors the previous West Coast Rock Lobster Managed Fishery season (prior to the 2010/11 season i.e. 15 November to 30 June). Fishing for deep-sea crabs can currently occur all year, but during the rock lobster season operators fishing under the authority of a Southern Rock Lobster Pot Regulation Licence must only use the number of pots specified on their authorisation. There is currently no limit on the number of deep sea crab pots that can be used by holders of Fishing Boat Licence Condition 105. This is being addressed as part of the new management plan for the south coast crustacean fishery. Catch statistics for the fisheries are based on the period from 1 November to 31 October inclusive.

In 2012/13 there were two Windy Harbour/Augusta Rock Lobster Managed Fishery Licences; eight licences in the ERLF (five vessels reported catch); 28 licences in the Southern Rock Lobster Pot Regulation Fishery (17 vessels reported catch) and 23 holders of Fishing Boat Licence Condition 105 (ten vessels reported catch).

**Recreational**

Recreational fishers generally only target rock lobster. They are restricted to the use of 2 pots per person and divers are only permitted to take rock lobster by hand, or with the use of a loop or other device that is not capable of piercing the rock lobster.

Size limits, bag limits and seasonal closures apply and all recreational fishers are required to hold a current Rock Lobster Recreational Fishing Licence.

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**Research summary**

A recent pre-assessment of the fishery for Marine Stewardship Certification has been the focus of the research for this fishery. It has resulted in the development of standardised catch rates to evaluate the stock status and a proposed harvest strategy and control rules framework, based on the catch rates.

**Retained Species**

**Commercial landings (season 2012/13):**

- **Southern rock lobster**: 47 tonnes
- **Deep sea crabs**: 23 tonnes
- **Western rock lobster**: not reported

**due to confidentiality policy (too few operators)**

In 2012/13, the south coast catch of southern rock lobster 46.5 t was below the target catch range and slightly lower than last year’s catch of 51.2 t (South Coast Crustacean Figure 2a). However, this target catch range is currently being reviewed as a part of the overall review of the management for this fishery. The catch records are based on monthly statutory (catch and effort) returns.

The deep-sea crab catch was similar to year’s catch of 22 t, comprising of 4.0 tonne of champagne, 13.7 t of giant, and 5.0 t of crystal crab.

**Recreational Southern rock lobsters**: <5 tonnes

Estimates from mail surveys sent to a randomly selected sample of Rock Lobster Recreational Fishing Licence holders (approx. 10%) suggests that the recreational catch of southern rock lobsters on the south coast is less than 5 t per year.

The number of Rock Lobster Recreational Fishing Licence holders that catch southern rock lobster is small and estimating the recreational catch more accurately would require a dedicated survey or at least a different sampling strategy to the current mail survey. The small quantities taken on the south coast, does not significantly affect the overall sustainability of the stock, and therefore a more detailed survey is not a priority.

**Fishing effort/access level**

The effort figures are based on monthly statutory catch and effort (CAES) returns. There was a total of 267,035 potlifts recorded for all fishing in the south coast crustacean fisheries, with almost half (114,925) potlifts occurring in the Albany area. The remainder of the effort was spread between Esperance (60,760 potlifts); Windy Harbour / Augusta (47,648 potlifts) and the Bight (43,702 potlifts) areas.

As effort from CAES does not specify the effort level for particular species, sub-setting of the data is required to determine the effort levels relating to specific catches. Therefore, fishers are assumed to be targeting a particular species if that species represents >90% of the catch in a CAES record. The associated effort for that trip and species is then ascribed ‘targeted’ effort. Targeted effort for southern rock lobster in south coast crustacean fisheries has declined...
by 7% this season to 117,228 potlifts, after progressively increasing for each of the last four seasons (South Coast Crustacean Figure 2b).

**Stock Assessment**

Assessment complete: Yes

**Assessment level and method:**

Level 2 - Catch rate

Breeding stock levels: Adequate

As part of a recent MSC pre-assessment process, a harvest strategy is being developed for a number of species captured in the ‘south coast crustacean fisheries’. A standardised catch rate assessment was undertaken and notional target, threshold and limit reference points were developed for the southern rock lobster. Similar measures were also established for the deep sea crabs (crystal, giant and champagne crabs) which are secondary target species for many of the south coast crustacean fishers. The assessments of these secondary target crab species are still being developed and will be presented in future assessments.

The standardised catch rate for southern rock lobsters moved from being near its threshold level in 2011/12 to within the target region in 2012/13 (South Coast Crustacean Figure 2c).

In 2012/13 the standardised catch rate for southern rock lobsters was 0.31 kg/potlift, representing a 9% increase from the previous season.

The proposed performance measures for the fishery were established as part of the MSC pre-assessment and were:

- a) the standardised catch rate of southern rock lobsters is acceptable (above the proposed threshold value with a degree of certainty).

### Non-Retained Species

**Bycatch species impact**: Low

The gear used in this fishery generates minimal bycatch and the design of the pots is such that their potential to ‘ghost fish’ if lost is negligible.

**Listed species interaction**: Negligible

The pots and ropes used in crab longlines have limited capacity to interact with listed species in this fishing area. In the 2012/13 season there was a report of a leatherback turtle which was entangled in fishing gear in the Windy Harbour / Augusta fishery.

### Ecosystem Effects

**Food chain effects**: Negligible

The effects of the removal of lobster and deep sea crabs has been assessed for the West Coast Deep Sea Crustacean Fishery and Western Rock Lobster Managed Fishery on the state’s west coast. Both of these fisheries have been assessed as having negligible food chain effects by the removal of crabs and lobsters respectively. Therefore, at current catch levels, it is unlikely that removal of lobster and crabs on the south coast are likely to result in food chain effects.

**Habitat effects**: Low

Potting is considered to have a low impact on the habitat over which the fishery operates.

**Social Effects**

This fishery is based on mobile vessels that employ a skipper and two or three crew. The product is landed live at ports between the South Australian / West Australian border and Augusta, generating some additional economic activity and benefits.

**Economic Effects**

**Estimated annual value (to fishers) for 2012/13**

Level 2 - $1 - 5 million ($3.6 million)

The beach value of the fishery was about $3.6 million in 2012/13 with the majority of the catch sold live to Asian markets both locally and internationally.

**Fishery Governance**

**Target commercial catch range:**

- Southern rock lobsters: 50 – 80 tonnes
- Current fishing (or effort) level: Acceptable

In 2012/13, the south coast catch of 46.5 t was below the target catch range (South Coast Crustacean Figure 2a). This coincided with a reduction in the targeted effort for southern rock lobster, and as such the catch and fishing effort is considered acceptable. However, this target catch and associated effort range is currently being reviewed as a part of the overall review of the management for this fishery.

**New management initiatives (2014/15)**

In January 2009 the Department released Fisheries Management Paper 232 entitled, ‘The South Coast Crustacean Fishery: A Discussion Paper’. This public discussion paper provided a review of the management arrangements and history of the four south coast crustacean fisheries, as well as making a number of recommendations on future management arrangements. Two key recommendations included that one management plan should cover all four crustacean fisheries and that an independent panel make recommendations on access and allocation of entitlement in the new fishery.

In 2013, an independent access and allocation panel provided a recommended method of determining the criteria for access to each of the four proposed zones in the new fishery and the level of entitlement to be allocated to those who gain access. These recommendations were approved by the Minister for Fisheries and will form the basis for entry into each zone within the new South Coast Crustacean Fishery. A new management plan is currently being drafted for the South
Coast Crustacean Fishery to incorporate these management arrangements and is expected to be implemented during 2014/15, superseding the two management plans, regulation licence and licence condition which currently regulate the four fisheries.

**External Factors**

Given a large export market, fluctuation in the Australian dollar can have impacts on the economic performance of the fishery.

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**SOUTH COAST CRUSTACEAN FIGURE 1**

Management boundaries in the South Coast crustacean fisheries.

**SOUTH COAST CRUSTACEAN FIGURE 2**

Southern rock lobster seasonal a) catch for Esperance (line with solid circles), Albany (dashed line and open circles), Bight (solid triangles and dotted line) and all three zones combined (bold line) b) targeted effort for all fisheries and c) standardised catch rate for all fisheries with indicative target region (hashed area), threshold and limit reference points.
Greenlip/Brownlip Abalone Fishery Status Report

A. Hart, F. Fabris and J. O’Malley

Main Features

<table>
<thead>
<tr>
<th>Stock level</th>
<th>Current Landings</th>
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<tr>
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<td>Commercial</td>
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<td>Fishing level</td>
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<td></td>
<td>Total</td>
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<tr>
<td></td>
<td>Greenlip</td>
</tr>
<tr>
<td></td>
<td>166 t</td>
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<tr>
<td></td>
<td>Brownlip</td>
</tr>
<tr>
<td></td>
<td>36 t</td>
</tr>
<tr>
<td></td>
<td>Recreational</td>
</tr>
<tr>
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<td>3-4% of total catch</td>
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</table>

Fishery Description

The Western Australian greenlip and brownlip abalone fishery is a dive fishery that operates in the shallow coastal waters off the south-west and south coasts of Western Australia. The fishery targets 2 large species of abalone: greenlip abalone (*Haliotis laevigata*), and brownlip abalone (*H. conicopora*), both of which can grow to approximately 200 mm shell length.

Abalone divers operate from small vessels (generally less than 9 metres in length). The principal harvest method is a diver working off ‘hookah’ (surface supplied breathing apparatus) or SCUBA using an abalone ‘iron’ to prise the shellfish off rocks – both commercial and recreational divers employ this method.

**Governed legislation/fishing authority**

**Commercial**

- Abalone Management Plan 1992
- Commonwealth Government Environment Protection and Biodiversity Conservation Act 1999 (Export Exemption)

**Recreational**

- Fish Resources Management Act 1994; Fish Resources Management Regulations 1995 and other subsidiary legislation.
- Recreational Abalone Fishing Licence

**Consultation process**

**Commercial**

The Department undertakes consultation directly with licensees on operational issues. Industry Annual Management Meetings are convened by the West Australian Fishing Industry Council (WAFIC), who are also responsible for statutory management plan consultation under a Service Level Agreement with the Department.

**Recreational**

Consultation processes are now facilitated by Recfishwest under a Service Level Agreement although the Department undertakes direct consultation with the community on specific issues.

**Boundaries**

**Commercial**

The Abalone Management Plan covers all Western Australian coastal waters, which are divided into eight management areas. Commercial fishing for greenlip/brownlip abalone is managed in three separate areas (Greenlip/Brownlip Abalone Figure 1).

**Recreational**

The recreational abalone fishery regulations relate to three zones: the Northern Zone (from Greenough River mouth to the Northern Territory border), the West Coast Zone (from Busselton Jetty to Greenough River mouth) and the Southern Zone (from Busselton Jetty to the South Australian border). Greenlip and brownlip abalone are only fished in the Southern Zone.

**Management arrangements**

**Commercial**

The commercial greenlip/brownlip abalone fishery is part of the overall Abalone Managed Fishery which is managed primarily through output controls in the form of Total Allowable Commercial Catches (TACCs), set annually for each species in each area and allocated to licence holders as Individually Transferable Quotas (ITQs).

The overall TACC for 2013 was 209 t (whole weight). The TACC is administered through 16,100 ITQ units, with a minimum unit holding of 450 units. The licensing period runs from 1 April to 31 March the following year.

The legal minimum length for greenlip and brownlip abalone is 140 mm shell length, although the commercial industry fishes to self-imposed size limits of 145 mm, 150 mm and 153 mm in various parts of the main stocks. In ‘stunted stocks’ areas, greenlip can be fished from 120 mm under special exemptions with such fishing strictly controlled to pre-arranged levels of catch and effort.
Recreational
The recreational component of the fishery for greenlip and brownlip abalone is managed under a mix of input and output controls and occurs primarily on the south and south-west coasts. Recreational fishers must purchase an Abalone Recreational Fishing Licence. Licences are not restricted in number, but the recreational fishing season is limited to 7.5 months – from 1 October to 15 May.

The combined daily bag limit for greenlip and brownlip abalone is five per fisher, and the household possession limit (the maximum number that may be stored at a person’s permanent place of residence) is 20.

General
A comprehensive ESD assessment of this fishery has been undertaken to identify any potential sustainability risks requiring direct management. The only issues identified through this process were the breeding stock levels of greenlip and brownlip abalone. Boxed text in this status report provides the annual assessment of performance for these issues.

Research summary
Current research is focused on stock assessment using catch and effort statistics, weight index, and length-frequency sampling. Commercial abalone divers are required to provide daily catch information on the weight and number of abalone collected, the hours fished, the date and location of harvest and the name of the person(s) harvesting. The divers also supply a random selection of abalone shells from each fishing day, and these are measured and used to estimate fishing mortality.

An annual standardized catch per unit effort (SCPUE) index was developed that takes into account diver, sub-area and month of fishing as well as technological improvements that aid fishing efficiency. This index forms the basis of the revised decision-rule framework for the quota setting in each area of the fishery.

Current research initiatives include fishery-independent survey data collected from 220 sites across the fishery, and mark-recapture analysis of growth and mortality in brownlip abalone.

The telephone diary surveys have previously estimated the statewide catch of greenlip and brownlip abalone. For the last survey, in 2007, around 500 licence holders were randomly selected from the licensing database, with selection stratified by licence type (abalone or umbrella) and respondent location (country or Perth metropolitan area). The licence holders were sent a diary to record their fishing activity and were contacted every 3 months by telephone for the duration of the survey.

Research on brownlip abalone continued in 2013/14, under the externally funded FRDC project titled “Demographic Performance of Brownlip Abalone: Exploration of Wild and Cultured Harvest Potential”. Results from this project will inform industry and management about the development of harvest control rules and sustainable catch levels for this species.

Retained Species
Commercial landings (season 2013): 202 tonnes
In 2013 the greenlip/brownlip catch was 202 tonnes whole weight (Greenlip Brownlip Abalone Table 1), which was similar to the 2012 catch. The Area 1 (Nullarbor fishery) exploratory quota remained at 1.2 t and has not been fished since 2010.

The greenlip catch of 166.3 t whole weight from a total quota of 173.4 t, was similar to the preceding three years catch of greenlip. The brownlip catch of 36 t whole weight for the 2013 season was similar to the preceding two years catch and represents 98% of the quota of 36.2 t (Greenlip Brownlip Abalone Table 1).

Recreational catch (season 2007): 8 tonnes
Recreational catch: 3 – 4% of total catch
The estimate of recreational catch of greenlip and brownlip abalone, based on the telephone diary survey of recreational licence holders in 2007, was 8 t (range: 0 – 16 t), which is similar to the 2006 estimate of 7 t. Given the catch estimates from 2004, 2006 and 2007, the recreational catch corresponds to approximately 3 – 4% of the total (commercial and recreational) catch (Greenlip Brownlip Abalone Table 2) and it is unlikely that this catch level would have differed greatly in 2013.

Fishing effort/access level
Commercial
Total fishing effort on the main stocks in 2013 was 1,558 days. This was 8% higher than 2012 (1,438 days).

Recreational
For the 2013 season, 15,949 Abalone Recreational Fishing Licences were issued allowing abalone fishing. This is similar to the number of licences that have been obtained since the “umbrella” Recreational Fishing Licenses, which allowed for the catch of multiple species including abalone, were phased out in 2010 (Greenlip/Brownlip Abalone Figure 2).

Effort estimates for recreational abalone fishing on the west coast (excluding the Perth metropolitan area), from the 2007 telephone diary survey, was 6,300 days (3,800 – 8,800 days), while the estimated effort on the south coast was 4,900 days (1,700 – 8,000 days) (Greenlip Brownlip Abalone Table 2).

Stock Assessment
Assessment complete: Yes
Assessment level and method: Level 3
Standardised catch rates / Fishing mortality
Breeding stock levels: Adequate
A stock assessment of the greenlip/brownlip abalone fishery was undertaken for the 2013 fishing season, based on commercial catch and effort statistics, biological growth studies, and fishery-independent surveys.
**Standardised catch per unit effort (SCPUE):** As a result of a recent review, the SCPUE for the greenlip fishery is now used as the principal indicator of the abundance of legal-sized abalone and the basis for the control-rule framework. Raw CPUE data (kg whole wt per diver per day) is also presented for comparative purposes.

In 2013, the SCPUE for the combined greenlip stocks was 29 kg whole weight per hour. This was a decrease from the 2012 and 2011 values of 31 kg per hour (Greenlip Brownlip Abalone Table 1).

**Fishing mortality (F):** This analysis determines the proportion of the available abalone stock that is being harvested. No analysis of F was available for 2013 due to lack of data, hence trends in previous years are examined.

Fishing mortality of greenlip abalone declined between 2011 and 2012 for the Augusta region and the South Coast of Area 3 (Greenlip Brownlip Abalone Figure 3a). Average F, based on a 3-yr running mean (2010-2012) was 0.39 (Augusta), 0.44 (Area 3 South Coast) and 0.48 (Area 2).

Fishing mortality of brownlip abalone in Area 3 was stable between 2011 and 2012, but no data were available from Area 2 for 2012 to ascertain the trend (Greenlip Brownlip Abalone Figure 3b). Average F, based on the most recent 3-yr running mean was 0.31 (Area 3) and 0.27 (Area 2).

**Breeding stock:** Greenlip abalone mature between 80 and 110 mm shell length, and brownlip abalone mature between 90 and 130 mm shell length. These are both below the legal minimum size limit set across the fishery (140 mm shell length) with individual abalone expected to have spawned at least twice before reaching legal size.

Industry-imposed length limits, that are larger than the minimum legal limits, have been set in areas of fast-growing stocks. In Area 2, there is a general 145 mm minimum length across the fishing grounds. In Area 3, fishers have imposed a minimum size limit of 153 mm shell length for the faster-growing portions of the fishing grounds, 150 mm for the average growing portions and 140 mm for the slower growing portions of the fishing grounds.

In 2013, the average sizes of greenlip and brownlip caught were 178 g and 238 g respectively. These were well above the minimum breeding sizes of 140 g for greenlip and 160 g for brownlip. The effort (days fished) required to take the quota (1,558 days) was above the set range that indicates sufficient biomass of breeding stock for the fishery overall (907 – 1,339 days – see ‘Fishery Governance’ section). This was due to a combination of lowered abundance and changes in operational developments in the fishery including the use of 2 divers per day on some vessels and new divers with lower catching efficiency. A 10% TACC reduction has been implemented in the Area 3 fishery as a result of the lowered abundance.

### Non-Retained Species

**Bycatch species impact:** Negligible

Divers have the ability to target abalone of choice (species, sizes and quality of abalone) and do not inadvertently harvest bycatch in their normal fishing activities.

**Listed species interaction:** Negligible

The only listed species interaction occurring in this fishery is with the white shark (*Carcharodon carcharias*), which has been known to attack divers. Most divers now use diving cages or electronic shark deterrent devices for their personal protection. Divers are now recording their encounters with white sharks and these will be documented in future reports.

**Ecosystem Effects**

**Food chain effects:** Negligible

Commercial abalone diving occurs over a small proportion of the total abalone habitat of the Western Australian coastline. In view of the relatively low exploitation rates and consequent maintenance of a high proportion of the natural biomass of abalone, it is considered unlikely that the fishery has any significant effect on the food chain in the region. As abalone are drift algae feeders, their removal is considered to result in little change in algal growth cover and therefore the ecosystems within the areas fished.

**Habitat effects:** Negligible

The fishing activity makes minimal contact with the habitat, which typically consists of hard rock surfaces in a high wave-energy environment.

**Social Effects**

There are 14 vessels operating in the greenlip/brownlip commercial fishery, employing approximately 35 divers and deckhands. The dispersed nature of the greenlip and brownlip abalone fishery means that small coastal towns from Busselton to the South Australian border receive income from the activity of divers.

Recreational diving for greenlip and brownlip abalone is a small but active sector, with dive shops and vessel manufacturers’ benefiting from this activity. The recreational fishery provides a major social benefit to those community members that appreciate abalone as a delicacy. There were

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15,949 licenses issued that would have allowed fishers to participate in the recreational abalone fishery, although most of these would have targeted the Roe’s abalone fishery in the Perth metropolitan area.

Economic Effects

**Estimated annual value (to fishers) for 2013:**

**Level 3 - $5 - 10 million ($7.8 million)**

The estimated average price received by commercial fishers was $105/kg meat weight ($39/kg whole weight) for greenlip and $87/kg meat weight ($35/kg whole weight) for brownlip abalone, resulting in a fishery valued at $7.8 million, similar to $8.0 million in 2012.

Greenlip prices in 2013 were similar to prices in 2012 ($107/kg) and are still considerably lower compared to 10 years ago e.g. $126/kg meat weight in 2003, due to the high value of the Australian dollar.

**Fishery Governance**

**Target effort range:** 907 – 1,339 days

**Current effort level:** Not Acceptable

To assess whether the catch quota set is appropriate (sustainable) relative to the stock available, the effort required to take a full season’s quota (201 t in 2013) from the main stocks should fall within the effort range (907 – 1,339 diver days) derived from the 5-year period 1994 – 1998. This range reflects the acceptable variation in catch rates for the main stocks due to weather and natural recruitment cycles. The fishing effort in 2013 was 1,558 days (main stocks), which is above the governance range. The range was exceeded due to lowered abundance in the Area 3 fishery, operational changes in the fishery such as the use of 2 divers per day on some vessels and new divers with lower catching efficiency which are all incorporated within the calculation of the standardised catch rates (see above). TACC reductions in Area 3 have been implemented for the 2014 season, however a review of the target effort range will also be undertaken.

**New management initiatives (2014/15)**

Consultation also took place with industry on relatively minor operational changes to the Abalone Management Plan 1992. These matters are currently being progressed.

**External Factors**

In the last few years there have been a number of changes which impact on fishery governance, and particularly on catch rates. Lease divers are more common and industry size limits have been varied substantially above the legal minimum sizes. The value of the abalone fishery is still at historical low levels however this may change with recent decreases in the relative value of the Australian dollar.

In addition, environmental effects, such as weather conditions, and the effect of technology changes, continue to have significant effects on diver efficiency.

**GREENLIP/BROWNLIP ABALONE TABLE 1**

Greenlip and brownlip abalone catch and effort by quota period since 2001.

<table>
<thead>
<tr>
<th>Quota period</th>
<th>Greenlip TAC kg whole weight</th>
<th>Greenlip caught kg whole weight (all stocks)</th>
<th>Brownlip TAC kg whole weight</th>
<th>Brownlip caught kg whole weight</th>
<th>Combined catch kg whole weight</th>
<th>Diver days (main stocks only)</th>
<th>Greenlip Raw CPUE kg whole (meat) wt per diver day</th>
<th>Greenlip standardised CPUE kg whole weight per diver hour</th>
</tr>
</thead>
<tbody>
<tr>
<td>2001</td>
<td>194,691</td>
<td>187,459</td>
<td>33,075</td>
<td>31,091</td>
<td>218,550</td>
<td>1,002</td>
<td>165 (62)</td>
<td>35 (20)</td>
</tr>
<tr>
<td>2002</td>
<td>194,691</td>
<td>166,828</td>
<td>33,075</td>
<td>27,458</td>
<td>194,286</td>
<td>1,027</td>
<td>134 (50)</td>
<td>32 (16)</td>
</tr>
<tr>
<td>2003</td>
<td>202,521</td>
<td>180,730</td>
<td>37,453</td>
<td>33,449</td>
<td>214,179</td>
<td>1,144</td>
<td>136 (51)</td>
<td>32 (16)</td>
</tr>
<tr>
<td>2004</td>
<td>190,520</td>
<td>170,385</td>
<td>35,000</td>
<td>34,196</td>
<td>204,581</td>
<td>1,154</td>
<td>129 (48)</td>
<td>32 (16)</td>
</tr>
<tr>
<td>2005</td>
<td>171,755</td>
<td>169,285</td>
<td>38,500</td>
<td>38,745</td>
<td>208,030</td>
<td>1,252</td>
<td>131 (49)</td>
<td>28 (15)</td>
</tr>
<tr>
<td>2006</td>
<td>171,755</td>
<td>168,752</td>
<td>39,750</td>
<td>37,265</td>
<td>206,017</td>
<td>1,161</td>
<td>133 (50)</td>
<td>28 (15)</td>
</tr>
<tr>
<td>2007</td>
<td>171,755</td>
<td>166,647</td>
<td>39,750</td>
<td>38,660</td>
<td>205,307</td>
<td>1,139</td>
<td>137 (51)</td>
<td>30 (15)</td>
</tr>
<tr>
<td>2008</td>
<td>163,220</td>
<td>157,224</td>
<td>41,900</td>
<td>39,515</td>
<td>196,739</td>
<td>1,144</td>
<td>135 (51)</td>
<td>30 (15)</td>
</tr>
<tr>
<td>2009</td>
<td>171,221</td>
<td>160,156</td>
<td>41,900</td>
<td>39,050</td>
<td>199,206</td>
<td>1,205</td>
<td>133 (50)</td>
<td>29 (15)</td>
</tr>
<tr>
<td>2010</td>
<td>171,221</td>
<td>165,558</td>
<td>41,900</td>
<td>39,006</td>
<td>204,564</td>
<td>1,196</td>
<td>138 (52)</td>
<td>34 (17)</td>
</tr>
<tr>
<td>2011</td>
<td>173,355</td>
<td>165,927</td>
<td>39,950</td>
<td>36,274</td>
<td>202,201</td>
<td>1,224</td>
<td>136 (51)</td>
<td>31 (17)</td>
</tr>
<tr>
<td>2012</td>
<td>173,355</td>
<td>167,562</td>
<td>36,150</td>
<td>34,187</td>
<td>201,749</td>
<td>1,438</td>
<td>116 (44)</td>
<td>31 (17)</td>
</tr>
<tr>
<td>2013</td>
<td>173,355</td>
<td>166,315</td>
<td>36,150</td>
<td>35,616</td>
<td>201,931</td>
<td>1,558</td>
<td>107 (40)</td>
<td>29 (17)</td>
</tr>
</tbody>
</table>

1. Data source: quota returns.
2. Effort (diver days): main stocks are separated from stunted stocks,
3. The conversion factor for meat weight to whole weight for Greenlip is 2.667 and Brownlip is 2.5.
SOUTH COAST BIOREGION

GREENLIP/BROWNLIP ABALONE TABLE 2
Summary of telephone diary surveys of recreational effort (fisher days), catch rate (abalone per fisher day) and catch (tonnes whole weight) for the greenlip and brownlip abalone fisheries in 2004, 2006, and 2007.

<table>
<thead>
<tr>
<th>Location</th>
<th>Year</th>
<th>Effort</th>
<th>Greenlip Catch Rate</th>
<th>Greenlip Catch (tonnes)</th>
<th>Brownlip Catch Rate</th>
<th>Brownlip Catch (tonnes)</th>
</tr>
</thead>
<tbody>
<tr>
<td>West Coast</td>
<td>2004</td>
<td>10,100 (6,500 – 13,600)</td>
<td>0.6</td>
<td>4 (2–6)</td>
<td>0.4</td>
<td>3 (1–5)</td>
</tr>
<tr>
<td></td>
<td>2006</td>
<td>8,000 (4,700 – 11,300)</td>
<td>0.3</td>
<td>2 (0–3)</td>
<td>0.4</td>
<td>3 (0–5)</td>
</tr>
<tr>
<td></td>
<td>2007</td>
<td>6,300 (3,800 – 8,800)</td>
<td>0.7</td>
<td>3 (0–6)</td>
<td>0.1</td>
<td>&lt;1 (0–1)</td>
</tr>
<tr>
<td>South Coast</td>
<td>2004</td>
<td>2,700 (1,700 – 3,700)</td>
<td>2.4</td>
<td>2 (1–5)</td>
<td>&lt;0.1</td>
<td>&lt;1 (0–1)</td>
</tr>
<tr>
<td></td>
<td>2006</td>
<td>2,800 (1,600 – 3,900)</td>
<td>1.6</td>
<td>2 (0–4)</td>
<td>0.5</td>
<td>1 (0–2)</td>
</tr>
<tr>
<td></td>
<td>2007</td>
<td>4,900 (1,700 – 8,000)</td>
<td>1.8</td>
<td>4 (0–8)</td>
<td>0.2</td>
<td>&lt;1 (0–1)</td>
</tr>
</tbody>
</table>

1. Survey area is South Coast Bioregion (i.e. east of Black Point).

GREENLIP/BROWNLIP ABALONE FIGURE 1
Maps showing the distribution of (a) greenlip and (b) brownlip abalone in Western Australia, and (c) the management areas used to set quotas for the commercial fishery. Area 4 currently has no quota allocated.

GREENLIP/BROWNLIP ABALONE FIGURE 2
The number of licences issued in the recreational abalone fishery, by licence type, for the period since 1992. Data are license counts at the end of the Perth metro abalone season (mid-December). Note umbrella licences were discontinued in 2010.
GREENLIP/BROWNLIP ABALONE FIGURE 3
Fishing mortality for greenlip (A) and brownlip (B) abalone. Estimates of fishing mortality (F) apply only to harvest-size animals, and are derived from catch-curve analysis using length-frequency data, and annualised growth increments based on following growth models. West Coast Greenlip: \( L_\infty = 185 \) mm, \( K = 0.30 \); South Coast Greenlip: \( L_\infty = 179 \) mm, \( K = 0.30 \); Brownlip: \( L_\infty = 198 \) mm, \( K = 0.32 \). Natural mortality (M) is assumed to be 0.25.
South Coast Nearshore and Estuarine Finfish Resources Status Report

K. Smith, A. Quinn and T. Nicholas

### Main Features

<table>
<thead>
<tr>
<th>Status</th>
<th>Current Landings (2013)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Australian herring</td>
<td>Inadequate</td>
</tr>
<tr>
<td>Western Australian salmon</td>
<td>Adequate</td>
</tr>
<tr>
<td>Black bream (Stokes Inlet)</td>
<td>Adequate</td>
</tr>
<tr>
<td>Black bream (Beaufort Inlet)</td>
<td>Adequate</td>
</tr>
<tr>
<td>Black bream (Wilson Inlet)</td>
<td>Adequate</td>
</tr>
<tr>
<td>Black bream (Oyster Harbour)</td>
<td>Adequate</td>
</tr>
<tr>
<td>Cobbler (Wilson Inlet)</td>
<td>Not assessed</td>
</tr>
<tr>
<td>Cobbler (Oyster Harbour)</td>
<td>Adequate</td>
</tr>
<tr>
<td>Australian herring</td>
<td>Unacceptable</td>
</tr>
</tbody>
</table>

### Fishery Description

#### Commercial - Nearshore

Beach-based commercial fishers in nearshore waters of the South Coast Bioregion catch various finfish species, mainly using trap nets (Australian herring only), beach seines, haul nets and gillnets. The main target species are western Australian salmon (*Arripis truttaeus*) and Australian herring (*Arripis georgianus*), with small quantities of southern sea garfish (*Hyporhamphus melanochir*) and sea mullet (*Mugil cephalus*) also taken.

Western Australian salmon and Australian herring both form large schools, particularly during their autumn pre-spawning seasons, that migrate along the coast in nearshore waters between South Australia and Kalbarri (WA). The main commercial fisheries for these species target pre-spawning schools as they migrate along south-western beaches in autumn. In WA, salmon is targeted exclusively by two commercial fisheries – the South Coast Salmon Managed Fishery (located in the South Coast Bioregion) and the South-West Coast Salmon Managed Fishery (located in the West Coast Bioregion). In these fisheries, salmon are captured by teams of fishers who set beach seine nets from the shore using either row boats or small jet-powered boats. Most of the commercial catch of Australian herring in WA is taken on beaches in the South Coast Bioregion using herring trap nets (also known as ‘G’ trap nets) which are set from the shore. The remainder of commercial herring catches are taken by various small nearshore and estuarine fisheries in the South Coast and West Coast Bioregions using beach seine nets, gillnets and haul nets.

#### Commercial - Estuarine

Approximately 25 major estuaries exist in the South Coast Bioregion, extending from Black Point in the west, to the WA/SA border to the east. Thirteen estuaries are conditionally open to commercial fishing as part of the South Coast Estuarine Managed Fishery (SCEMF). This is a multi-species fishery targeting many estuarine finfish species, with the main fishing methods being gillnet and haul net. The main target species are cobbler (*Cnidoglanis macrocephalus*), black bream (*Acanthopagrus butcheri*), sea mullet and Australian herring.

#### Recreational

Most finfish caught recreationally in South Coast Bioregion estuaries and nearshore waters are taken by line fishing. Shore and boat-based fishing are both popular. The most commonly captured recreational species include Australian herring, various species of whiting (Family: Sillaginidae), trevally (*Pseudocaranx* spp.), black bream (estuaries only), western Australian salmon and southern sea garfish. A relatively small amount of recreational net fishing occurs in the South Coast Bioregion, mainly targeting sea mullet.

#### Governing legislation/fishing authority

Commercial

- *South Coast Estuarine Fishery Management Plan 2005*
- South Coast Estuarine Managed Fishery Licence
- *Fisheries Notice No. 478 of 1991 (Herring ‘G’ nets)*
South Coast Salmon Fishery Management Plan 1982
South Coast Salmon Managed Fishery Licence
Proclaimed Fishing Zone Notice (South Coast) 1975
Salmon Block Net Prohibition Notice 1996
Salmon and Snapper Purse Seining Prohibition Notice 1987
Commonwealth Government Environment Protection and Biodiversity Conservation Act 1999 (Export Exemption for salmon fisheries)

Recreational
Fish Resources Management Act 1994; Fish Resources Management Regulations 1995 and other subsidiary legislation
Recreational Net Fishing Licence
Recreational Fishing From Boat Licence

Consultation processes
Commercial
The Department undertakes consultation directly with licensees on operational issues. Industry Annual Management Meetings are convened by the West Australian Fishing Industry Council (WAFIC), who are also responsible for statutory management plan consultation under a Service Level Agreement with the Department.
Recreational
Consultation processes are now facilitated by Recfishwest under a Service Level Agreement although the Department undertakes direct consultation with the community on specific issues.

Boundaries
Commercial - Nearshore
In the South Coast Bioregion, Australian herring can be taken commercially by holders of an unrestricted Fishing Boat Licence (FBL). The use of trap nets is restricted to holders of FBLs with Condition 42, who can only operate at 10 specific beaches along the south coast.
The South Coast Salmon Managed Fishery covers WA waters from Cape Beaufort (Black Point) to the WA/SA border.

Commercial - Estuarine
The South Coast Estuarine Managed Fishery encompasses ‘the waters of all estuaries on the south coast of Western Australia between Cape Beaufort and 129° east longitude, including Princess Royal Harbour and Oyster Harbour, and all the rivers, streams and all the tributaries that flow into those estuaries.’ The areas that are open to commercial fishing are (from west-to-east) Broke Inlet, Irwin Inlet, Wilson Inlet, Princess Royal Harbour, Oyster Harbour, Waychinicup Inlet, Beaufort Inlet, Gordon Inlet, Hamersley Inlet, Culham Inlet, Jerdacuttup Lakes, Oldfield Inlet and Stokes Inlet.

Recreational
Recreational line fishing is permitted in most areas within estuaries and nearshore waters of the South Coast Bioregion. Some spatial closures exist, including closures around dive wrecks.

A limited number of areas within certain estuaries and nearshore waters of the South Coast Bioregion are open to recreational netting. Recreational net fishers must hold a licence. Recreational set nets are prohibited in all ocean waters of the South Coast at all times. Recreational net fishing regulations are complex – refer to the ‘Recreational Net Fishing Guide’ for details.

Management arrangements
Commercial
The South Coast nearshore and estuarine commercial fisheries are managed primarily through input controls in the form of limited entry and gear restrictions, as well as seasonal and time closures, area closures and size limits.
The South Coast Salmon Fishery Management Plan 1982 provides for licence holders to operate from assigned beaches between Shoal Cape and Cape Beaufort, with each fishing team having access to a single nominated beach only.
The Herring Trap Net Notice (Order 478 of 1991) prohibits the use of herring trap nets except by licensed commercial fishers using a fishing boat with the appropriate FBL condition (Condition 42). Holders of FBLs with this condition may take Australian herring using ‘G’ trap nets on 10 separately nominated south coast beaches. There is a closed season for the use of ‘G’ trap nets (10 February to 25 March each year) that closely matches the peak western Australian salmon migration season along the south coast. Australian herring may also be commercially caught by beach seine, set net and line methods by any licensed commercial fisher holding an unrestricted FBL, provided the use of this method is permitted in the particular area and the waters being fished are not subject to other fishery management arrangements.

Recreational
Recreational fishers in South Coast Bioregion estuaries and nearshore waters take a diverse array of finfish species. Size and possession limits apply to these species. A Recreational Fishing from Boat Licence is required to undertake any general fishing activity (including crabbing) conducted with the use of a powered boat anywhere in the State.

As many of the recreationally targeted species are also targeted by the commercial sector, resource-sharing issues are a consideration in these fisheries.

Indicator species
The Department of Fisheries has selected indicator species for monitoring and assessing the status of the finfish resources in the South Coast Bioregion (DoF 2011¹). Western Australian salmon, black bream and cobbler are indicators for this Bioregion’s nearshore and estuarine finfish suites. Australian herring and sea mullet are also significant components of fishery landings in this Bioregion (see West Coast Nearshore and Estuarine Finfish Resources Status Report for the status of these stocks).

Research summary

The status of the fish resources in nearshore and estuarine waters of the South Coast Bioregion is assessed by monitoring the status of indicator species. Level 2 assessments of indicators are based on trends in commercial catch and effort obtained from compulsory monthly fisher returns, trends in recreational catch and effort obtained from voluntary fisher logbooks (the ‘Research Angler Program’) and recreational fishing surveys, and trends in juvenile recruitment obtained from fishery-independent surveys. Level 3 assessments of indicators include all of the above information plus information about rates of fishing mortality (F) estimated from the age composition of fishery landings. Fish frames collected from recreational and commercial fishers are used to determine age structure. When available, archived biological samples are used to estimate historical F levels.

All indicators are currently assessed at Level 2. Recent monitoring of the age structure of fishery landings has been undertaken for cobbler (Wilson Inlet only) and western Australian salmon. In future, this information will be used to develop Level 3 assessments for these stocks.

An integrated survey of boat-based recreational fishing was conducted in WA during 2011/12 (Ryan et al. 2013). During this survey, nearshore and estuarine species, including King George whiting, black bream and Australian herring and school whiting, were the most common species caught in the South Coast Bioregion. This survey provided estimates for boat-based recreational fishers. Catches from shore-based fishers, who take a significant proportion of nearshore and estuarine species, were not estimated.

Retained Species

Total commercial finfish landings (2013): 384 tonnes in nearshore waters 211 tonnes in estuarine waters

Commercial landings by fishery (2013):

South Coast Salmon 139 tonnes (salmon only)
Herring trap net 228 tonnes (herring only)
South Coast Estuarine 211 tonnes (finfish only)

Commercial finfish catches (South Coast Nearshore and Estuarine Table 1) are taken by estuarine fisheries and beach-based nearshore fisheries using trap nets (herring only), gillnets, haul nets and beach seines. Minor quantities of the same species that are taken by other methods (e.g. fish traps and line) are generally not included in this report, although catches by all methods and all fisheries are included in the total catches reported for key species and are taken into account in stock assessments.

In 2013, the total commercial catch of fish by estuarine and beach-based fisheries in the South Coast Bioregion was 595 t and included at least 37 species. The majority of the catch consisted of Australian herring (42% by weight) caught primarily by the trap net fishery, western Australian salmon (23%) caught by the South Coast Salmon Managed Fishery, cobbler (11%) and black bream (7%) caught by the South Coast Estuarine Managed Fishery.

In 2013, the nearshore finfish catch was comprised predominantly of Australian herring (61% by weight) and western Australian salmon (36%). The estuarine finfish catch was comprised mainly of cobbler (31%), black bream (19%), sea mullet (15%) and Australian herring (9%).

Since 2000, 95% of landings by the South Coast Estuarine Managed Fishery have been finfish. The non-finfish component is dominated by blue swimmer crabs (Portunus armatus), which ranged from 1 t in 2006 to 39 t in 2001. In 2013, 32 t of blue swimmer crabs was reported by this fishery. Almost all blue swimmer crabs were taken by gillnets.

Key finfish species - nearshore

Australian herring: see West Coast Nearshore and Estuarine Finfish Resources report.

Western Australian salmon: This species comprises a single stock in southern Australian waters. It is targeted commercially in Western Australia and South Australia (SA). Since 2000, 68% of total commercial landings of western Australian salmon in WA have been taken in the South Coast Bioregion, with the remaining 32% taken in the West Coast Bioregion.

Annual commercial landings of western Australian salmon in WA have been highly variable since the commercial fishery commenced in 1944. Peaks in total annual landings occurred in 1968 (4,223 t), 1984 (3,543 t) and 1995 (4,046 t) (South Coast Nearshore and Estuarine Figure 1). Total landings have been declining since 1995, with the decline becoming more pronounced after 2005. In 2012, a total catch of 122 t was reported, which is the lowest since the commencement of commercial fishing in the 1940s. In 2013, the total catch was 232 t. The declining trend since 1995 reflects the trend in the South Coast Bioregion, where the annual catch steadily declined from a peak of 2,728 t in 1995 to an historical low of 75 t in 2012. In 2013, the South Coast catch was 139 t. In the West Coast Bioregion, landings of salmon have ranged from 0 to 1,364 t per year since the commencement of the fishery (South Coast Nearshore and Estuarine Figure 1). In 2013, the West Coast catch was 93 t.

In WA, the historically low catch levels in recent years are believed to be due to a combination of factors – lack of targeting in response to low market demand, reduced availability of fish in some years due to low recruitment and environmental factors affecting catchability.

Commercial fishery landings of western Australian salmon in SA have also declined, following a similar trend to WA landings. From 1983/84 to 2002/3, total SA landings were relatively stable at around 400-600 t per year. In the mid 2000s, landings declined sharply, and have subsequently been <200 t per year\(^1\). A historically low total catch of 74 t was

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recorded in 2012/13. The decline in SA landings is partly due to a reduction in targeted effort but may also partly reflect a decline in the supply of recruits to SA from the spawning area in WA.

**Key finfish species - estuarine**

**Cobbler:** Since 2000, 95% of commercial landings of cobbler in WA have been caught in estuaries of the South Coast Bioregion, with the remaining 5% taken in estuaries of the West Coast Bioregion. Over this period, 79% of cobbler landings in the South Coast Bioregion were in Wilson Inlet, 9% in Irwin Inlet, 8% in Oyster Harbour and 3% in Princess Royal Harbour. Total annual landings in the South Coast Bioregion ranged from 40 t (in 2004) to 95 t (in 2003).

In 2013, 67 t of cobbler was caught in the South Coast Estuarine Managed Fishery. The majority (84%) of this catch was taken in Wilson Inlet. In Wilson Inlet, annual cobbler landings steadily increased after the 1940s (minimal catch at this time) until the mid 1980s. Since 1985, annual landings have varied substantially but the overall trend has been stable. Annual landings reached an historical peak of 79 t in 1985 and again in 2003. Fluctuations in landings are believed to mainly reflect variations in the availability of cobbler due to variations in recruitment.

**Black bream:** In 2013, 97% of commercial landings of black bream in WA were caught in the South Coast Bioregion, with the remaining 3% from the West Coast Bioregion. In the South Coast Bioregion, landings were mainly taken in Beaufort Inlet (33% of landings), Stokes Inlet (29%), Oyster Harbour (13%) and Wilson Inlet (10%). Minor black bream landings were reported in 7 other estuaries.

In 2013, a total of 41 t of black bream was landed in South Coast estuaries. Since 2000, total South Coast landings of black bream have ranged from 50 t (in 2000) to 65 t (in 2010). The 2010 catch was the highest recorded in the South Coast Bioregion since 1993 (when the catch was 70 t), mainly due to high landings within Stokes Inlet. Historically, Stokes Inlet has contributed the greatest proportion of black bream landings of any single South Coast estuary. From 1980 to 2013, annual landings in Stokes Inlet exhibited a stable (non-directional) trend and averaged 12 t per year (range 1-37 t).

Since 2005, Beaufort Inlet has surpassed Stokes Inlet as the main producer of black bream along the south coast. Minimal landings of black bream were taken in Beaufort Inlet prior to 1993. From the late 1990s to 2005, landings gradually increased and have remained relatively high in subsequent years. Since 2005, annual landings have ranged from 10 to 26 t. Annual landings of black bream in Wilson Inlet and Oyster Harbour also followed an increasing trend after the late 1990s. Wilson Inlet landings peaked at 18 t in 2005 and Oyster Harbour landings peaked at 12 t in 2008. The catches in these estuaries then declined gradually, reaching 4 t and 5 t, respectively, in 2013. These catch trends appear to be the result of strong recruitment by black bream in Beaufort Inlet, Wilson Inlet and Oyster Harbour in the mid-1990s.

**Recreational catch estimate (2013):** NA

**Key species**

**Nearshore + estuarine catch (most recent estimate 2000/01):** 368 tonnes

**Estuarine catch only (most recent estimate 2002/03):** 50 tonnes

**Boat-based nearshore + estuarine catch (most recent estimate 2011/12):** 37 tonnes

Recreational catch levels of finfish in nearshore and estuarine waters of the South Coast Bioregion were not estimated in 2013. The most recent nearshore estimates are from the National Recreational and Indigenous Fishing Survey conducted in 2000/01 (Henry and Lyle 2003). The most recent estuarine estimates are from a creel survey in 2002/03 (Smallwood and Sumner 2007). While the dominant species in the current catch are probably similar to those caught in these surveys, the catch and effort levels by recreational fishers may have changed substantially. Therefore, the current total catch level cannot be estimated.

In 2000/01, the most abundant species retained in nearshore waters in the South Coast Bioregion were Australian herring (52% by number), skipjack trevally (*Pseudocaranx georgianus*) (11%), King George whiting (*Sillaginodes punctatus*) (10%), whiting (various species, excluding King George) (9%) and western Australian salmon (3%). In estuarine waters, the most abundant species in the retained catch in 2000/01 were black bream (39% by number), King George whiting (23%), Australian herring (11%), mullet (*Mugilidae*) (6%) and skipjack trevally (4%). In 2000/01, shore-based fishers caught 73% of retained fish in nearshore waters and 28% in estuaries.

The 2002/03 survey involved 17 estuaries, including 11 of the 13 estuaries open to commercial fishing (no commercial catches were taken in the remaining 2 estuaries during the study period). The most commonly reported species were King George whiting, black bream, Australian herring, skipjack trevally, pink snapper (*P. auratus*), flathead (*Platycephalidae*), tarwhine (*Rhabdosargus sarba*) and garfish, comprising approximately 80% of all fish (by number) retained by recreational fishers during the survey.

In the commercially-fished estuaries, the recreational catch of these 8 species was estimated to be approximately 29% (by weight) of the combined recreational and commercial catch of these species during the survey period. A total of 48 species were reported in the recreational catch from south coast estuaries. However, the total recreational catch (by weight) of all species could not be estimated in 2002/03 due to uncertainties associated with small samples of less abundant species and limited data on the average size of fish in the catch.

With the inclusion of less abundant species and catches taken in estuaries closed to commercial fishing, the recreational catch share of recreationally-targeted finfish species in South


Coast Bioregion estuaries was estimated to be 30-40% in 2002/03. If the landings of non-recreational species (cobble, sea mullet and yellow-eye mullet) are also included, the recreational catch share of total finfish landings was estimated to be approximately 20%.

In 2002/03, the highest recreational fishing catch and effort of any south coast estuary was reported from the Walpole/Nornalup Inlet, which is closed to commercial fishing. The main species taken in this estuary was black bream, with an estimated recreational catch of 15 t during the survey period.

A statewide survey of boat-based recreational fishing was undertaken in 2011/12 (South Coast Nearshore and Estuarine Table 2). During this survey, total of 112 finfish species were taken by boat-based fishers in the South Coast Bioregion with nearshore and estuarine species dominating the catch. The most common were King George whiting (26% of the South Coast catch by number), black bream (18%), Australian herring (9%), southern school whiting (Sillago bassensis) (5%), silver trevally (5%) and bight redfish ( Centroberyx gerrardi) (4%). An estimated 12 t of King George whiting and 7 t of black bream was retained by boat-based fishers in the South Coast Bioregion in 2011/12.

Total landings of nearshore and estuarine fish could not be estimated from the 2011/12 survey data because shore-based fishers, who are believed to take the majority of the recreational nearshore and estuarine finfish catch, were not included in the survey. The Department of Fisheries recently conducted a pilot study of shore-based fishers in an attempt to determine the best method to quantify recreational fishing catch and effort from this sector (Smallwood et al. 2011).

Recreational catch share

The recreational catch share of total finfish landings in nearshore and estuarine waters of the South Coast Bioregion cannot be determined for the current year and since there has been no survey for over five years it is not appropriate to estimate the current catch share.

Fishing effort/access level

Commercial

Since 1990, the number of licences in nearshore and estuarine commercial fisheries has been substantially reduced via a Voluntary Fishery Adjustment Scheme (VFAS) (i.e. licence buy-backs). The removal of licences has eliminated a significant amount of latent effort (inactive licences) that previously existed in these fisheries.

Fishing effort in nearshore and estuarine fisheries is usually calculated as the number of days fished by each method. Fishing effort is sometimes reported as the number of units of access (vessels, licensees, teams, etc.). This measure is sometimes the only type of effort data available throughout the history of the fishery and provides a general indication of effort changes over time. The commercial method of fishing for western Australian salmon and Australian herring (i.e. beach-based netting) includes a considerable amount of time spent observing or searching for fish (‘spotting’). Hence effort in these fisheries is difficult to accurately quantify.

The number of licensed teams that operate during each fishing season provides an approximate measure of effort in these fisheries.

South Coast Estuarine Fishery: Total effort in this fishery was reduced by a VFAS, which reduced the number of licensees from 66 in 1987 to 25 in 2002. The total annual reported fishing days peaked at 6,747 days in 1992 and then steadily declined until about 2004. Similarly, the average number of boats fishing per month peaked at 42.9 in 1992 and then declined. Total effort assessed as both the number of fishing days and the average number of boats fishing per month has followed a stable trend since 2004. In 2013, the fishery reported a total of 3859 fishing days and an average of 18.2 boats fished per month.

In 2013, 42% of effort (method days) occurred in Wilson Inlet, 24% in Oyster Harbour, 19% in Princess Royal Harbour, 5% in Irwin Inlet, 5% in Beaufort Inlet, 2% in Broke Inlet and 2% in Stokes Inlet. The remaining effort (1%) occurred in Dempster Inlet, Culham Inlet, Oldfield River and Jerdacuttup Lakes. Two estuaries (Gordon Inlet and Waychinicup Inlet) were not fished during 2013.

Herring trap net fishery: The total number of licensed teams reached a peak of 30 in 1984, and has since been reduced by a VFAS to the current level of 11 (operating from 10 beaches). In 2013, only 3 teams recorded effort during the season. This is a continuation of the low participation level in this fishery in recent times. Commercial fishers report that these historically low effort levels are in response to the lack of markets and low wholesale prices paid for Australian herring.

South Coast Salmon Fishery: Since 1999, there have been 18 licensed teams in this fishery. Some teams are inactive each year. Effort (number of active teams) has followed a declining trend since 2002. In 2013, western Australian salmon landings were reported by 7 of the 18 licensed teams.

Recreational

Current estimates of total recreational effort expended on targeting nearshore or estuarine finfish in the South Coast Bioregion are unavailable.

The 2000/01 National Recreational and Indigenous Fishing Survey, which included all methods and Bioregions, provided the most recent information on total recreational fishing effort in the South Coast Bioregion (Henry and Lyle 2003). About 90% of the nearshore and estuarine ‘fishing events’ that were targeting finfish during the survey used line fishing (bait or lure). About 85% of line fishing events (nearshore and estuarine combined) occurred in nearshore waters. The estimated nearshore line fishing effort in 2000/01 comprised 223,158 shore-based and 50,368 boat-based fishing events during the 12-month survey period. In estuaries, the line fishing effort comprised 21,800 shore-based and 30,087 boat-based fishing events.

Recreational fishing effort in 17 south coast estuaries was estimated by a creel survey conducted in 2002/03 (Smallwood and Sumner 2007). Total effort during the survey period was estimated at 254,171 fisher hours or 86,482 fisher days. This total included boat-based (202,658 hours), shore-based (47,816 hours) and house boat (3,698 hours) fishing. Recreational netting and charter boat effort was not quantified in this survey, but was considered to have

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been negligible (less than 2% of total effort). In the 2002/03 survey, recreational fishing effort was estimated to have occurred mainly in Walpole/Nornalup Inlet (33% of total effort), Oyster Harbour (29%), Princess Royal Harbour (12%), Wilson Inlet (12%) and Wellstead Estuary (6%). An integrated survey of boat-based recreational fishing in WA was conducted in 2011/12 (Ryan et al. 2013). In this survey, 49% of total annual boat-based fishing effort (boat days) in the South Coast Bioregion was estimated to have occurred in nearshore habitats (i.e. bottom depth <20m) and 22% in estuaries.

**Stock Assessment**

Assessments complete: Not all

Assessment level and method:

**Level 3 - Fishing mortality**

Breeding stock levels:

Australian herring

Inadequate

Assessment level and method:

**Level 2 - Catch rates**

Breeding stock levels:

West Australian salmon

Adequate

Cobblor (Wilson Inlet)

Adequate

Cobblor (Oyster Harbour)

Adequate

Black bream (Stokes Inlet)

Adequate

Black bream (Beaufort Inlet)

Adequate

Black bream (Wilson Inlet)

Adequate

Black bream (Oyster Harbour)

Adequate

Black bream (Walpole-Nornalup Inlet)

Not assessed

**Indicator species - nearshore**

**Western Australian salmon**:

Western Australian salmon form a single breeding stock across southern Australia. Adults undertake a westward migration along the southern coast of Australia to the lower West Coast Bioregion, where they spawn during autumn. The Leeuwin Current disperses eggs and larvae to coastal nurseries distributed from the West Coast Bioregion to Victoria. After spawning, adults migrate back to the South Coast Bioregion (but not to South Australia or Victoria). Traditionally, commercial fishers in WA have targeted western Australian salmon during the autumn (mainly March/April) pre-spawning migration, with approximately 95% of South Coast landings and 100% of West Coast landings taken during the January-June period each year.

Total landings of western Australian salmon in WA have been declining since 1995, with the decline becoming more pronounced after 2005. This trend has been primarily driven by declining landings in the South Coast Bioregion, where the majority of the annual catch is traditionally taken. The South Coast Bioregion commercial catch and catch rate have been declining since 1995 (South Coast Nearshore and Estuarine Figures 1 and 2). In 2012, the catch (75 t) reached the lowest level since the commencement of the South Coast fishery in the 1940s. The catch rate (4 t/100 h) also reached the lowest on record. In 2013, the catch was 139 t. Historically low catch levels in recent years are believed to be due to a combination of factors – lack of targeting in response to the lack of markets and low wholesale prices paid for this species, reduced availability of fish in some years due to low recruitment and environmental factors affecting catchability.

In 2013, a relatively low catch (93 t) was also reported in the West Coast Bioregion. Very low (0-100 t) catches have occurred periodically (approximately every 11 years) throughout the history of this fishery and so the 2013 level was not exceptional. However, very low catches have occurred in the past 4 consecutive years (2010-2013), which is atypical. Low catches have previously been restricted to a single year.

Landings of salmon in the West Coast Bioregion are strongly influenced by the Leeuwin Current and water temperature. Low or nil catches typically occur during years of strong Leeuwin Current (resulting in warmer water along the West Coast). The low catch in 2011 was likely due to a ‘heatwave’ event during the spawning period, when a strong Leeuwin Current and unusually high water temperatures encouraged the northward migration of western Australian salmon (Pearce et al. 2011). This behavioural response, resulting in low catches, was also observed in 2000 when a strong Leeuwin Current resulted in above average water temperatures on the West Coast. Relatively warm ocean conditions along the lower west coast in 2012 may have again affected catchability. The ‘heatwave’ in 2011 is also believed to have affected the catchability of salmon and limited the catch in the South Coast Bioregion in 2011.

Annual recruitment by juvenile (age 0 years) western Australian salmon has been variable since recruitment surveys commenced in 1994 but the long-term trend has been stable. Relatively high recruitment in 2008 and 2009 was followed by relatively low recruitment in 2010, 2011 and 2012 (South Coast Nearshore and Estuarine Figure 3). The lowest recorded recruitment coincided with the ‘heatwave’ event in 2011. Levels of annual recruitment provide an indication of future breeding stock level and are likely to influence catch rates 3–4 years later when each year class recruits to the fishery.

**Indicator species - estuarine**

**Cobblor**: Commercial targeting of cobblor in WA is restricted to estuaries. Each estuary hosts a discrete stock of cobblor, which is genetically distinct to other estuarine populations and also distinct to cobblor populations in adjacent ocean waters. Historically, commercial targeting of cobblor in the South Coast Bioregion has mainly occurred in Wilson Inlet and to a lesser extent in the estuaries around Albany (Oyster Harbour, Princess Royal Harbour).

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1 The stock assessment for Australian Herring is presented in the West Coast Nearshore and Estuarine Fisheries Report

Commercial catch rates suggest a stable long-term trend in the availability of cobbler in Wilson Inlet and Oyster Harbour since 1980 (South Coast Nearshore and Estuarine Figure 4). Catch rates suggest a slight increase in availability in these estuaries after 2000. The catch rate in Wilson Inlet remained relatively high in 2012/13. The catch rate in Oyster Harbour has been declining since 2007/8 and the catch rate in 2011/12 was the lowest recorded in this estuary since 1980/81 (3rd lowest on record). There was a slight increase in catch rate in 2012/13, although the level still suggests relatively low current abundance.

The Department of Fisheries has conducted annual fishery-independent surveys of juvenile recruitment of cobbler in Wilson Inlet since 2006. Information from these surveys will assist in interpreting variations in catch and catch rates. Regular monitoring of the age structure of fishery landings was recently implemented in Wilson Inlet. In future, this information may be used to regularly monitor levels of fishing mortality in this stock, which will be used in conjunction with trends in recruitment and catch rates to assess stock status.

**Black bream:** Black bream are restricted to estuaries. Each estuary hosts a discrete stock of black bream, which is genetically distinct to other estuarine populations. Most estuaries and coastal lagoons in south-western WA host a black bream population.

The majority of commercial black bream landings in the South Coast Bioregion are taken in four main estuaries - Stokes Inlet, Beaufort Inlet, Wilson Inlet and Oyster Harbour. From 1980 to 1995, commercial catch rates in these estuaries were relatively low and followed a stable trend, then steadily increased until about 2005 (South Coast Nearshore and Estuarine Figure 5). Since 2005, catch rates have remained relatively high in Beaufort Inlet, Oyster Harbour and Stokes Inlet. The catch rate has been declining since 2005 in Wilson Inlet, although recent levels are still high relative to historical levels.

Black bream landings vary in response to environmental factors in individual estuaries. The simultaneous increases in catch rates in numerous South Coast Bioregion estuaries from 1995 to 2005 suggest that a widespread factor, such as rainfall, has influenced black bream availability and recruitment across the region.

The current status of black bream in Walpole-Nornalup Inlet cannot be assessed due to lack of recent data. Walpole-Nornalup Inlet is the most popular recreational fishery for black bream in the South Coast Bioregion. The estuary is closed to commercial fishing.

**Non-Retained Species**

**Bycatch species impact:** Low

The small-scale commercial fisheries in nearshore and estuarine waters mainly use gill, seine and haul nets that are deployed in a targeted manner. Few non-target species are taken. Mesh size regulations ensure that target species caught by these methods are within an appropriate size range. Minimal discarding occurs because virtually all fish taken can be retained and marketed.

Recreational fishers mainly use line-based methods in nearshore and estuarine waters. This method can result in the capture and release of a significant number of non-target species and undersized fish. The risks associated with post-release mortality vary considerably among species. In general, fish in nearshore and estuarine waters are captured from shallow depths and suffer less barotrauma-related injuries than deep water species.

**Listed species interaction:** Negligible

It is compulsory for commercial fishers to report all interactions with listed marine species. New Zealand fur seals and Australian sea lions are occasionally surrounded by beach seine nets used in the South Coast nearshore and estuarine fisheries, but are released immediately by the fishers. This is possible because seine netting is a labour-intensive operation and the fishing team will immediately notice a seal in the net. Fishers are able to release a seal from their seine net without injury to the animal.

The abundance of fur seals on the south coast has steadily increased over the last 15 years, resulting in an increasing level of interaction with fishers, especially in estuaries of the Albany region (R. Campbell, pers. comm.). There have been no reports of incidental mortalities of seals in these fisheries and it is believed that the present level of interaction (direct and indirect) is not a significant threat to the populations of fur seals and sea lions. An assessment of the impact of interactions is performed on an annual basis and, if required, appropriate management plans will be devised to mitigate these interactions.

Birds such as pelicans, cormorants and shearwaters sometimes interact with commercial fishing nets in estuaries and with recreational line-fishing gear but the risks to bird populations are considered to be low.

**Ecosystem Effects**

**Food chain effects:** Low

Excessive removal by commercial and recreational fisheries of certain species, such as Australian herring or western Australian salmon, from the food chain could potentially impact on prey and predator species including larger fish, cetaceans and seabirds. However, commercial fishing effort directed towards these species in recent years has been declining and is relatively low compared to historic levels. Recreational fishing effort directed towards Australian herring is relatively high.

**Habitat effects:** Negligible

The operation of gillnets and haul nets over predominantly sand and mud bottoms is unlikely to have any impact on these habitats in estuaries and nearshore waters. Similarly, the line fishing methods used by recreational fishers have a negligible impact on the bottom substrates. Anchoring by recreational fishing vessels may have localised impacts on habitats such as seagrass.

Haul nets may be deployed over low or medium density seagrass. This type of net tends to ‘roll’ over the surface of seagrass beds without removing attached leaves or uprooting plants. At times, haul nets may collect floating vegetation including seagrass leaves or algae.

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Social Effects

Commercial
In 2013, there were approximately 31 commercial fishers involved in the South Coast Salmon Fishery and approximately 13 commercial fishers involved in the South Coast herring trap net fishery. In 2013, the South Coast Estuarine Managed Fishery employed an average of 23 fishers per month. Additional employment is created by these fisheries in the processing and distribution networks and retail fish sales sectors.

Australian herring and western Australian salmon fisheries in the South Coast Bioregion supply WA bait and human consumption markets. The South Coast Estuarine Fishery is an important source of fresh local fish to regional centres. Additionally, a small proportion of estuarine landings are sold to zoos across Australia as animal food.

The use of trap nets and seine nets by Australian herring and western Australian salmon fishers may temporarily impact on beach access by members of the public.

Recreational
The 2000/01 National Recreational and Indigenous Fishing Survey estimated that approximately 12% of the State’s total recreational fishing effort occurred in the South Coast Bioregion (Henry and Lyle 2003, Barhathah 2006). Fish resources in estuaries and nearshore waters of the Bioregion are a focus for recreational fishers and have a high social value in the region.

Within the South Coast Bioregion, approximately 21% of the recreational fishing effort is estimated to occur in estuaries and rivers. A high proportion of people who fish in each South Coast estuary are non-residents, travelling from Perth, other WA regions or interstate. Consequently, fishing in South Coast estuaries has a great benefit to local tourism.

Australian herring is the most common finfish species retained by recreational fishers in the South Coast Bioregion (and in WA) and therefore has high social value. In 2000/01 Australian herring were estimated to comprise 15% of all finfish retained by South Coast recreational fishers.

Economic Effects

Estimated annual value (to fishers) for 2012/13:
South Coast Estuarine Fishery

(Level 2: $1 to 5 million (finfish only)
South Coast Salmon + Herring trap net fisheries

Level 1: <$1 million

Fishery Governance

Commercial
Current Fishing (or Effort) Level
South Coast Estuarine Fishery
Acceptable
Herring trap net fishery
Under Review
South Coast Salmon Fishery
Under Review

Target commercial catch range:
South Coast Estuarine Fishery
200 – 500 tonnes
South Coast herring
475 – 1,200 tonnes
Salmon (South Coast + South West Fisheries)
1,200 – 2,800 tonnes

The 2013 South Coast Estuarine Managed Fishery total catch of finfish (211 t) was within the target range of 200-500 t. A high abundance of blue swimmer crabs in south coast estuaries is likely to have contributed to relatively low finfish landings in 2013. This fishery has reported a steady increase in landings of blue swimmer crabs, from 1 t in 2006 to 14 t in 2012 and 32 t in 2013. In some estuaries, fishers report that the presence of large numbers of undersized crabs in fishing nets has been inhibiting the capture of finfish. In some estuaries, fishing effort appears to have been redirected towards targeting crabs instead of finfish.

The 2013 South Coast catch of Australian herring (251 t) was well below the target range. The catch has now been below the target range for 11 consecutive years. Recent research outcomes regarding stock status are being used as a basis for reviewing management arrangements to ensure ongoing sustainability for this iconic species.

The total catch of western Australian salmon (West Coast and South Coast landings combined) in 2013 (232 t) was below the target range. The catch has now been below the target range for 7 consecutive years. Low catches are believed to be due to the combined effects of lack of targeting due to weak market demand, low catchability due to environmental factors (relatively high water temperatures) and low availability of fish due to recruitment variation. The recreational catch of Western Australian salmon is relatively low (unlike the closely related species Australian herring which has a high recreational catch). Hence, given the very limited commercial targeting of this species recently, the overall fishing pressure on western Australian salmon has been relatively low and is unlikely to have resulted in low stock availability. A higher level assessment (e.g. level 3 – age based) of salmon is being considered in order to increase certainty about stock status.

Recreational
Current Fishing (or Effort) Level: Not available
Target catch range: Not developed

New management initiatives (2014/15)
An application to the Commonwealth Department of the Environment has been submitted to maintain export accreditation for the western Australian salmon fisheries (South Coast Salmon Managed Fishery and South West Coast Salmon Managed Fishery), effectively declaring the fisheries exempt from Part 13 and 13A of the EPBC Act for a period of 5 years. The current exemption expires on 15 November 2014.

South Coast nearshore and estuarine fisheries underwent MSC pre-assessment in 2014. Outcomes are expected in late 2014.

External Factors

Climate change is expected to have impacts on nearshore and estuarine ecosystems. Changes in environmental variables such as ocean temperature, currents, winds, nutrient supply, rainfall, ocean chemistry and extreme weather conditions are expected to have major impacts on marine ecosystems (Hobday et al. 2008). These impacts are expected to create both difficulties and opportunities for fisheries.

In 2011, a very strong Leeuwin Current resulted in unusually warm ocean temperatures in coastal waters of the southern West Coast Bioregion and the western South Coast Bioregion (Pearce et al. 2011). This ‘heatwave’ event resulted in atypical distributions of various species (e.g. tropical species occurring in temperate waters) and unusual fish behaviour. The event altered the distribution and behaviour (e.g. spawning activity, migration) of western Australian salmon and Australian herring, which reduced catch levels of these species in 2011 and may continue to affect them in subsequent years (due to effects on recruitment). Relatively warm coastal ocean temperatures also occurred in 2012 and 2013 in the West Coast Bioregion and the western South Coast Bioregion.

It is likely that annual variation in coastal currents (particularly the Leeuwin and Capes Currents) influences the recruitment patterns of larvae of nearshore species such as Australian herring and western Australian salmon and thus their subsequent recruitment into each region. Coastal currents also influence the distribution and catchability of adult fish. For example, warmer beach water temperatures are associated with lower catchability of western Australian salmon.

Fluctuating market demand is a significant factor affecting the annual commercial catch level of many species. Limited demand and low wholesale prices paid for Australian herring and western Australian salmon in recent years have limited commercial catch and effort levels. By purchasing only a limited quantity of Australian herring and western Australian salmon each year, fish processors effectively restrict catch levels. Commercial fishers sometimes elect not to capture a school of fish, or release part of their catch, when a market is not available.

Variations in the abundance of target species in South Coast Bioregion estuaries are largely driven by environmental factors, independent of fishing. These factors often have a dominant influence on the commercial catch and effort from year-to-year. For example, high rainfall may contribute to higher catches of black bream.

Catchment processes, such as clearing of vegetation, flow regulation and nutrient input, can have major downstream effects on estuary condition and on fishery production. Attempts to quantify the influence of these complex, interacting factors on fishery production are difficult with the limited biological and environmental monitoring data that are available from South Coast Bioregion estuaries.

The influence of environmental factors on recruitment to estuaries is further complicated by the practice of human intervention to breach estuarine sandbars, mostly for reasons related to estuarine amenity coupled with ecosystem ‘health’.

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### SOUTH COAST NEARSHORE AND ESTUARINE TABLE 1

Total annual catches of finfish (excluding sharks and rays) from the estuarine and beach-based nearshore commercial fisheries in the South Coast Bioregion, 2009 to 2013.

<table>
<thead>
<tr>
<th>Species</th>
<th>Scientific name</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
</tr>
</thead>
<tbody>
<tr>
<td>Western Australian salmon</td>
<td><em>Arripis truttaceus</em></td>
<td>275.8</td>
<td>291.4</td>
<td>165.2</td>
<td>75.0</td>
<td>139.4</td>
</tr>
<tr>
<td>Australian herring</td>
<td><em>Arripis georgianus</em></td>
<td>180.7</td>
<td>182.7</td>
<td>110.7</td>
<td>134.4</td>
<td>250.6</td>
</tr>
<tr>
<td>Cobbler</td>
<td><em>Cnidoglanis macrocephalus</em></td>
<td>86.6</td>
<td>69.8</td>
<td>65.5</td>
<td>53.1</td>
<td>67.2</td>
</tr>
<tr>
<td>Black bream</td>
<td><em>Acanthopagrus butcheri</em></td>
<td>50.0</td>
<td>65.5</td>
<td>43.9</td>
<td>42.7</td>
<td>41.2</td>
</tr>
<tr>
<td>Sea mullet</td>
<td><em>Mugil cephalus</em></td>
<td>26.3</td>
<td>32.3</td>
<td>29.8</td>
<td>30.7</td>
<td>33.7</td>
</tr>
<tr>
<td>Southern garfish</td>
<td><em>Hyporhamphus melanochoir</em></td>
<td>7.6</td>
<td>13.7</td>
<td>11.1</td>
<td>5.4</td>
<td>13.4</td>
</tr>
<tr>
<td>King George whiting</td>
<td><em>Sillaginodes punctata</em></td>
<td>6.8</td>
<td>7.0</td>
<td>8.0</td>
<td>9.9</td>
<td>11.5</td>
</tr>
<tr>
<td>Leatherjackets</td>
<td><em>Monocanthidae</em></td>
<td>6.2</td>
<td>7.3</td>
<td>7.5</td>
<td>10.9</td>
<td>7.0</td>
</tr>
<tr>
<td>Tarwhine</td>
<td><em>Rhabdosargus sarba</em></td>
<td>2.7</td>
<td>2.8</td>
<td>6.7</td>
<td>3.9</td>
<td>4.6</td>
</tr>
<tr>
<td>Flatheads</td>
<td><em>Platyccephalidae</em></td>
<td>5.2</td>
<td>3.0</td>
<td>4.4</td>
<td>3.2</td>
<td>4.5</td>
</tr>
<tr>
<td>Yelloweye mullet</td>
<td><em>Aldrichetta forsteri</em></td>
<td>3.4</td>
<td>2.6</td>
<td>3.9</td>
<td>4.9</td>
<td>3.4</td>
</tr>
<tr>
<td>Snook</td>
<td><em>Sphyraena novaehollandiae</em></td>
<td>2.4</td>
<td>1.3</td>
<td>1.7</td>
<td>1.7</td>
<td>1.9</td>
</tr>
<tr>
<td>Pink snapper</td>
<td><em>Pagrus auratus</em></td>
<td>1.9</td>
<td>0.9</td>
<td>1.3</td>
<td>2.1</td>
<td>0.6</td>
</tr>
<tr>
<td>Trevally</td>
<td><em>Carangidae</em></td>
<td>2.9</td>
<td>2.1</td>
<td>2.0</td>
<td>1.5</td>
<td>2.9</td>
</tr>
<tr>
<td>Flounder</td>
<td><em>Pleuronectidae</em></td>
<td>0.2</td>
<td>1.5</td>
<td>1.3</td>
<td>0.8</td>
<td>5.9</td>
</tr>
<tr>
<td>Trumpeters/Grunters</td>
<td><em>Teraponidae</em></td>
<td>1.7</td>
<td>0.3</td>
<td>1.6</td>
<td>0.3</td>
<td>0.3</td>
</tr>
<tr>
<td>Yellowtail scad</td>
<td><em>Trachurus novazelandiae</em></td>
<td>0.2</td>
<td>0.6</td>
<td>0.8</td>
<td>2.2</td>
<td>0.1</td>
</tr>
<tr>
<td>Tailor</td>
<td><em>Pomatomus saltatrix</em></td>
<td>0.1</td>
<td>0.4</td>
<td>0.4</td>
<td>0.3</td>
<td>1.8</td>
</tr>
<tr>
<td>Mulloway</td>
<td><em>Agyrosomus japonicus</em></td>
<td>0.3</td>
<td>0.4</td>
<td>0.7</td>
<td>1.0</td>
<td>0.5</td>
</tr>
<tr>
<td>Scaly mackerel</td>
<td><em>Sardinella lemuru</em></td>
<td>0.9</td>
<td>0.4</td>
<td>0.3</td>
<td>0.3</td>
<td>0.9</td>
</tr>
<tr>
<td>Whiting species</td>
<td><em>Sillago spp.</em></td>
<td>0.3</td>
<td>0.4</td>
<td>0.6</td>
<td>1.4</td>
<td>0.7</td>
</tr>
<tr>
<td>Other finfish</td>
<td><em>Teleostei</em></td>
<td>3.3</td>
<td>3.3</td>
<td>3.5</td>
<td>3.7</td>
<td>3.3</td>
</tr>
<tr>
<td>TOTAL</td>
<td></td>
<td>665.7</td>
<td>689.6</td>
<td>470.8</td>
<td>389.5</td>
<td>595.3</td>
</tr>
</tbody>
</table>

### SOUTH COAST NEARSHORE AND ESTUARINE TABLE 2

Estimated annual catch of key nearshore and estuarine finfish species in the South Coast Bioregion by boat-based recreational fishers in 2011/12 (Ryan et al. 2013).

<table>
<thead>
<tr>
<th>Species</th>
<th>Catch (tonnes)</th>
</tr>
</thead>
<tbody>
<tr>
<td>King George whiting</td>
<td>12</td>
</tr>
<tr>
<td>Black bream</td>
<td>7</td>
</tr>
<tr>
<td>Western Australian salmon</td>
<td>7</td>
</tr>
<tr>
<td>Silver trevally</td>
<td>5</td>
</tr>
<tr>
<td>Australian herring</td>
<td>4</td>
</tr>
<tr>
<td>Southern school whiting</td>
<td>2</td>
</tr>
<tr>
<td>TOTAL</td>
<td>37</td>
</tr>
</tbody>
</table>
SOUTH COAST NEARSHORE AND ESTUARINE FIGURE 1
Total annual commercial catches of western Australian salmon in the South Coast and West Coast Bioregions, 1965 – 2013.

SOUTH COAST NEARSHORE AND ESTUARINE FIGURE 2
Total annual commercial catch rate (tonnes per licensee per year) of western Australian salmon in the South Coast Salmon Fishery (South Coast Bioregion) and the South West Coast Salmon Fishery (West Coast Bioregion), 1995 – 2013.

SOUTH COAST NEARSHORE AND ESTUARINE FIGURE 3
Annual fishery-independent relative recruitment index for western Australian salmon in the South Coast Bioregion, 1996 – 2013. Data represent annual deviations from the long-term average. e.g. bars above the line Indicate better than average number of recruits. (x – no sampling conducted in that year).
SOUTH COAST NEARSHORE AND ESTUARINE FIGURE 4

SOUTH COAST NEARSHORE AND ESTUARINE FIGURE 5
South Coast Purse Seine Fishery Report: Statistics Only

B. Molony, E. Lai, M. Holtz; and S. Walters

Fishery Description
The South Coast Purse Seine Managed Fishery (SCPSF) is based on the capture of pilchards (Sardinops sagax) by purse seine nets in the waters between Cape Leeuwin and the Western Australia/South Australia border. The South Coast Purse Seine Limited Entry Fishery Notice 1994 also covers the take of yellowtail scad (Trachurus novaezelandiae), Australian anchovy (Engraulis australis), scaly mackerel (Sardinella lemaur), sandy sprat (Hyperlophus viittatus) blue sprat (Spratelloides robustus) and maray (Etrumeus teres).

Boundaries
The SCPSF consists of five Management Zones (South Coast Purse Seine Fishery Figure 1). Zone 1 extends from Peak Head to Vancouver Peninsula (the waters in and around King George Sound, Albany). Zone 2 extends from Point D’Entrecasteaux to Cape Knob. The Bremer Bay Zone (Zone 3) extends from Cape Knob to longitude 120°E. The large Esperance Zone (Zone 4) extends from 120ºE to the WA/SA border. An additional zone (Zone 5) exists between Cape Leeuwin and Point D’Entrecasteaux but has not been significantly fished to date. The Zones are broken down into finer spatial scale blocks for reporting of catch and effort in the statutory catch and effort Disposal forms but for this report catches are reported for the major zones (Zones 1 and 2 combined; Zone 3 and Zone 4 separately) plus the total catches (South Coast Purse Seine Fishery Figure 2) based on statutory return submissions.

Management arrangements
The SCPSF is primarily managed through output controls in the form of Individually Transferable Quota (ITQ) units. The quota season for the SCPSF runs from 1 July to 30 June the following year. Four of the five zones in the fishery (i.e. zones 1 – 4) have been allocated a set amount of ITQ units whose values are determined by dividing the Total Allowable Catch (TAC) for that zone by the total number of units allocated to that zone. The TAC has been relatively stable over the past 10 years and will be reviewed on an as-needs basis but is primarily dependant on the status of fish stocks. The total number of units allocated across each of the four zones in the fishery amount to 890 and remained unchanged from the previous season. The Albany zone has an annual TAC of 2,683 tonnes, while both the Bremer Bay and Esperance zones each have an annual TAC of 1,500 tonnes. Zone 5 of the fishery is considered a development zone and has not been fished for a number of years.

Landings and Effort 2012/13
Bremer Bay and Esperance: Cannot report as less than three vessels fished in 2012/13
Albany 1,128 tonnes

Effort in the SCPSF was much lower than in recent years with a total of 845 days of fishing (2009/10: 1,450 days; 2010/11: 1,290 days, 2011/12: 1,359 days). Effort levels decreased in all zones.

The 2012/13 pilchard catch in the South Coast Purse Seine fishery (1,408 tonnes) was the lowest since 2003 and ended the trend of slowly increasing catches since the late 1990s (South Coast Purse Seine Figure 2). Although catches in 2012/13 were much lower than previous years, the low effort levels do not suggest a decline in biomass as nominal daily catch rate has shown an increasing trend since reopening (South Coast Purse Seine Figure 2). Most of the commercial catches were reported from the Albany Zones (1,128 t). Less than 6 t of other pelagic species were also landed, dominated by yellowtail scad.

Overall effort and catches remain below those recorded during the late 1980s and 1990s. Catch rates are now greater than the pre-virus levels.

Fishery Governance
Target commercial catch range: Acceptable

For the 2012/13 season, the total pilchard catch (1,408 t) was still well below the total TAC for the entire fishery (5,683 t) (South Coast Purse Seine Fishery Table 1) with catches from each of the Management Zones remaining below their respective TACs.

Current Fishing (or Effort) Level: Acceptable

Based on the most recent assessment (completed in 2006) and the recent history of the fishery, the level of spawning biomass in each Management Zone is likely to be at adequate levels and the current level of fishing is acceptable. The catch levels in other jurisdictions further support the continued recovery in the biomass of pilchards across southern Australia.

New management initiatives (2014/15)

Since 2006/07, the SCPSF listed species bycatch mitigation program has undertaken a range of measures to monitor and mitigate shearwater bycatch during the peak interaction period between 1 March and 30 April. These bycatch mitigation measures are reviewed annually and are continually being refined and improved.

There are no significant legislative management changes planned for this fishery.

In 2014, the fishery underwent pre-assessment for Marine Stewardship Certification. Outcomes of the pre-assessment are expected in late 2014.
SOUTH COAST PURSE SEINE FISHERY TABLE 1
2012/13 pilchard catches and TACs in tonnes (t) for each of the major Management Zones. * Three or less vessels operated in each of these zones in 2012/13 and cannot be reported.

<table>
<thead>
<tr>
<th>Management Zone</th>
<th>TAC (t)</th>
<th>2012/13 catch (t)</th>
<th>2012/13 catch as per cent of TAC</th>
</tr>
</thead>
<tbody>
<tr>
<td>Albany (Zones 1 and 2)</td>
<td>2,683</td>
<td>1,128</td>
<td>42.0%</td>
</tr>
<tr>
<td>Bremer Bay (Zone 3)</td>
<td>1,500</td>
<td>*</td>
<td>-</td>
</tr>
<tr>
<td>Esperance (Zone 4)</td>
<td>1,500</td>
<td>*</td>
<td>-</td>
</tr>
<tr>
<td>Total for Fishery</td>
<td>5,683</td>
<td>1,408</td>
<td>24.8%</td>
</tr>
</tbody>
</table>
SOUTH COAST PURSE SEINE FISHERY FIGURE 2

Number of vessels, total effort (days), annual catches of pilchards (Sardinops) by main zone, catches of other species and nominal pilchard catch rate in the South Coast Purse Seine Fishery, 1975 –2013. For pilchard catches, Alb. = Albany (Zones 1 and 2), Brem. = Bremer Bay (Zone 3), Esp. = Esperance (Zone 4). Catch data for years when less than three vessels fished in any zone in any one year are not shown due to confidentiality restrictions. However, the total pilchard catches for the SCPSF include catches reported from all Zones of the fishery for all years.
Temperate Demersal Gillnet and Demersal Longline Fisheries Status Report

M. Braccini, R. McAuley & J.O’Malley

**Main Features**

<table>
<thead>
<tr>
<th>Stock level</th>
<th>Current Landings (2012/13)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>Gummy shark</td>
<td>Adequate</td>
</tr>
<tr>
<td>Total sharks and rays</td>
<td>938 t</td>
</tr>
<tr>
<td>Dusky shark</td>
<td>Recovering</td>
</tr>
<tr>
<td>Total scalefish</td>
<td>134 t</td>
</tr>
<tr>
<td>Sandbar shark</td>
<td>Recovering</td>
</tr>
<tr>
<td>Indicator species</td>
<td></td>
</tr>
<tr>
<td>Whiskery shark</td>
<td>Adequate</td>
</tr>
<tr>
<td>Gummy shark</td>
<td>378 t</td>
</tr>
</tbody>
</table>

**Fishing Level**

<table>
<thead>
<tr>
<th></th>
<th>Fishing Level</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Dusky shark</td>
</tr>
<tr>
<td>JASDGDLF Zone 1</td>
<td>Acceptable</td>
</tr>
<tr>
<td>Sandbar shark</td>
<td>49 t</td>
</tr>
<tr>
<td>JASDGDLF Zone 2</td>
<td>Acceptable</td>
</tr>
<tr>
<td>Whiskery shark</td>
<td>119 t</td>
</tr>
<tr>
<td>WCDGDLF</td>
<td>Acceptable</td>
</tr>
<tr>
<td>Sharks and rays by other commercial fisheries</td>
<td>3 t</td>
</tr>
</tbody>
</table>

Recreational catch (2011/12) <5% of commercial catch

**Fishery Description**

The Temperate Demersal Gillnet and Demersal Longline Fishery (TDGDLF) is comprised of the Joint Authority Southern Demersal Gillnet and Demersal Longline Managed Fishery (JASDGDLF) and the West Coast Demersal Gillnet and Demersal Longline (Interim) Managed Fishery (WCDGDLF). These fisheries operate in continental shelf waters along the south and lower west coasts, respectively. The majority of operators employ demersal gillnets and power-hauled reels to target sharks, with scalefish also being a legitimate component of the catch. Demersal longline is also a permitted method of fishing, but is not widely used.

The main shark species targeted in the TDGDLF are gummy shark (*Mustelus antarcticus*), dusky shark (*Carcharhinus obscurus*), whiskery shark (*Furgaleus macki*) and sandbar shark (*Carcharhinus plumbeus*). On the south coast, operators primarily target gummy and dusky sharks, while dusky and sandbar sharks are targeted on the west coast. Whiskery sharks are an important component of the catch for both fisheries. These four species have been selected as indicators for the status of the temperate shark ‘suite’ as they account for approximately 80% of the fisheries’ shark catch and represent the range of life history strategies of the other shark species caught by these fisheries.

As their stocks span multiple Bioregional boundaries, dusky, sandbar and whiskery sharks are assessed and monitored as indicators of the Statewide inshore demersal suite of shark species. Gummy sharks, however, have a more limited southern range and are an indicator species of the South Coast Bioregion inshore demersal shark species suite. The two fisheries are reported together here because extensive research has demonstrated that they share these key unit stocks.

**Governing legislation/fishing authority**

**South Coast**

Joint Authority Southern Demersal Gillnet and Demersal Longline Management Plan 1992

Joint Authority Southern Demersal Gillnet and Demersal Longline Managed Fishery Licences

**West Coast**

West Coast Demersal Gillnet and Demersal Longline (Interim) Management Plan 1997

West Coast Demersal Gillnet and Demersal Longline (Interim) Managed Fishery Permits

**Consultation processes**

The Department undertakes consultation directly with licensees on operational issues. Industry Annual General Meetings are convened by the West Australian Fishing Industry Council (WAFIC), who are also responsible for statutory management plan consultation under a Service Level Agreement with the Department.

**Boundaries**

The JASDGDLF spans the waters from 33° S latitude to the WA/SA border and comprises three management zones (Demersal Gillnet and Longline Figure 1). Zone 1 extends southwards from 33° S to 116° 30' E longitude off the south coast. Zone 2 extends from 116°30' E to the WA/SA border (129° E). A small number of Zone 3 units permit fishing throughout Zone 1 and eastwards to 116° 55'40" E. For the
purposes of this report, Zone 3 catch and effort data are amalgamated into Zone 1 or Zone 2 as appropriate.

The WCDGDRLF technically extends northwards from 33° S latitude to 26° S longitude (Demersal Gillnet and Longline Figure 1). However, the use of shark fishing gear has been prohibited north of 26° 30’ S (Steep Point) since 1993. Demersal gillnet and longline fishing inside the 250 metre depth contour has been prohibited off the Metropolitan coast (between latitudes 31° S and 33° S) since November 2007.

Management arrangements

The Southern and West Coast fisheries are regulated through two complementary management plans. The JASDGDLF (Joint Authority jurisdiction fishery) became managed under WA state law in 1988 and since then the fishery has been managed by the Western Australian Government on behalf of a Joint Authority comprising the Western Australian and Commonwealth Governments. The WCDGDRLF (a state jurisdiction fishery) is managed by the Western Australian Government under an interim management plan introduced in 1997.

Both fisheries are managed via input controls in the form of transferable time/gear effort units, with additional restrictions on mesh and hook sizes, net height (‘drop’) and maximum net length. Historically, each unit has permitted the use of a specified length of net or an equivalent number of hooks for one month. However, in 2009, the Department transitioned the fishery to a more explicit hourly effort management system, with the objectives of removing excessive latent effort capacity and restricting effort within each management zone to 2001/02 levels. All units were permitted to use 27 m of gillnet or 9 longline hooks for 288 hours in the WCDGDRLF, 264 hours or 380 hours in Zone 2 of the JASDGDLF. However in 2014 the unit value in the WCDGDRLF in respect of hooks was reduced to 1 hook x 1 hour in response to a dramatic increase in demersal longline effort and catch of demersal scalefish. In addition to these effort controls all boats operating in the TDGDLF are closely monitored by the Department’s satellite-based Vessel Monitoring System.

A suite of shark management arrangements in target and non-target fisheries have been in effect since the 2006/07 season to ensure sustainable catches of target, byproduct and bycatch species, to assist in the recovery of historically over-exploited whiskery, dusky and sandbar shark stocks and to maintain acceptably low risks to endangered, threatened and protected species (ETPs). These include:

- the Statewide commercial protection of all sharks and rays;
- a general prohibition of metal trace wire and large hooks (except in the Northern Shark and Mackerel Fisheries), which had previously been used to target large whaler sharks;
- a significant increase in penalties for illegally possessing sharks or rays; and
- a closure during the main whiskery shark pupping season, of inshore waters to 200m depth throughout all of the WCDGDRLF and the waters of the South Coast west of 118° E (in the JASDGDLF) to assist in the recovery of the over-exploited whiskery shark stock.

In addition, to further assist in the protection of medium-high risk dusky stocks, a 70 cm maximum (inter-dorsal fin) size limit for all whaler sharks taken by recreational fishers within the waters of the South Coast and West Coast Bioregions, was introduced in February 2009.

The metropolitan zone between latitudes 31° S and 33° S (inshore of 250 metres depth) was closed to most commercial fishing activities, including those of the WCDGDRLF, in November 2007. To offset the Metropolitan Area Closure and mitigate potential impacts of effort displacement to northern grounds of the fishery, the Government established a Voluntary Fisheries Adjustment Scheme (VFAS) that bought back 36% of WCDGDRLF entitlements.

The TDGDLF was first declared as an approved Wildlife Trade Operations (WTO) in February 2006. The fishery has been reassessed twice, and most recently re-accredited in May 2012, under the Commonwealth Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act). The accreditation allows continued export of product from these fisheries for a period of three years. The current WTO expires on 28 August 2015.

In addition to the renewal of the WTO, the fishery was reaccredited for the purposes of Part 13 of the EPBC Act which provides protection for operators who may interact with ETPs. Addressing the potential interaction between fishers and Australian sea lions is a condition of this Part 13 accreditation.

Following the outcomes of the Wetline Review, the Government made a commitment to address the long-term sustainability of demersal scalefish on the West Coast by reducing both commercial and recreational demersal scalefish catches by at least 50% of 2005/06 levels. Demersal scalefish are an important component of the TDGDLF catch and the fisheries are being closely monitored to ensure the combined catch of demersal scalefish taken from the commercial sector does not exceed the target (see West Coast Demersal Scalefish Fishery Status Report).

Research summary

Major FRDC-funded studies of the shark fishery on the south and west coasts of Western Australia, undertaken over the period 1993–2004, have provided a detailed basis for monitoring and assessing the fisheries. The extensive biological and fishery information gained from these studies have been reported in three FRDC final reports, numerous international journal publications and have been used to develop stock assessment models for the fisheries’ key target stocks to determine their likely responses to current levels of exploitation and to test alternative harvest regimes. A FRDC-funded study of movements of the four indicator shark stocks commenced in 2011. Results from this study will be used to help in the reassessment of the status of these stocks enabling greater reference to their spatial and temporal dynamics.

Current research monitoring involves analysis of statutory fishing returns data and periodic biological sampling of commercial and fishery-independent catches. To support the fishery management arrangements introduced in 2006 and to improve assessments of key stocks and facilitate the more detailed reporting requirements of the fisheries’ export accreditation under the Commonwealth’s EPBC Act, statutory daily/trip catch and effort logbooks were introduced.
in 2006/07. After rectifying some initial problems this exercise generally improved reporting standards and has provided the basis for development and implementation of new catch and effort data validation protocols.

Tactical research is also completed on bycatch issues with ETF species. Two National Heritage Trust funded projects investigated movements and aggregation locations of grey nurse sharks (*Carcharias taurus*) and a recent FRDC-funded project examined the relative spatial risks of Australian sea lion (*Neophoca cinerea*) interactions with demersal gillnets. A further FRDC-funded study to estimate quantitative rates of Australian sea lion encounters with demersal gillnets was undertaken in 2010–11. WA Government-funded research into white shark (*Carcharodon carcharias*) movements around the south-west of Western Australia may also yield information on the ecology and population structure of this protected species.

### Retained Species

**Commercial landings (seasons 2012/13)**:

<table>
<thead>
<tr>
<th>Species Type</th>
<th>Weight</th>
</tr>
</thead>
<tbody>
<tr>
<td>All sharks (and rays)</td>
<td>938 t</td>
</tr>
<tr>
<td>Indicator shark species</td>
<td>750 t</td>
</tr>
<tr>
<td>Gummy</td>
<td>378 t</td>
</tr>
<tr>
<td>Dusky</td>
<td>204 t</td>
</tr>
<tr>
<td>Whiskery</td>
<td>119 t</td>
</tr>
<tr>
<td>Sandbar</td>
<td>49 t</td>
</tr>
</tbody>
</table>

**Other finfish (i.e. non shark) catch**:

In addition to their primary catch of sharks, the JASDGDLF and WCDGDZLF land a variety of scalefish species, which totalled 134 t in 2012/13 (Demersal Gillnet and Longline Figure 3). This catch included 37 t of demersal scalefish species taken in the West Coast Bioregion and 70 t of demersal scalefish taken in the South Coast Bioregion and a total of 26 t of non-demersal scalefish species (Demersal Gillnet and Longline Table 1). For details of other fisheries’ demersal scalefish catches in those Bioregions, see West Demersal Scalefish Resource Status Report and South Coast Demersal Scalefish Resource Report.

**Shark catches in other fisheries**:

Sharks were also historically caught off the south and west coasts in a variety of other commercial fisheries. However, due to the very poor standard of reported species identification of non-targeted shark catches and those catches’ contribution to identified sustainability risks to some stocks (e.g. dusky shark), the retention of sharks and rays was prohibited in most non-target fisheries throughout the State by commercially protecting all sharks and rays (elasmobranchs) in November 2006.

Reported elasmobranch catches by vessels operating in other managed fisheries between North West Cape and the South Australian border subsequently declined to less than 5 t per year (3 t in 2012/13).

**Recreational catch estimates: < 5% of total catch**

The recreational catch of sharks by fishers operating from trailer-boats between Augusta and Kalbarri was estimated from two Department of Fisheries surveys conducted in 1996/97 and 2005/06. The total recreational shark catch was estimated to have declined from ca. 7,000 sharks per year in 1996/97 to ca. 5,500 sharks per year in 2005/06, although only about half of these were reported to have been retained. The reported species composition of the retained catch in 2005/06 was similar to that of the TDGLF. Whaler shark species were the most commonly retained group (31%), followed by hound sharks (gummy, whiskery, etc.; 28%), wobbegongs (14%) and hammerheads (10%). Assuming an average weight of 5 kg per shark, then the recreational take of sharks in the West Coast Bioregion would have been about 13.5 t.

An integrated survey of boat-based recreational fishing in WA during 2011/12 estimated the recreational capture of sharks at 25,908 individuals, from which only 4,514 were retained (Ryan *et al.* 2013³). For the West Coast and South Coast Bioregions, a total of 15,086 individuals were captured and 3,056 retained, which equates to approximately 1.5 t. The most commonly retained species were hound sharks (43%), followed by whalers (28%), other sharks (14%), wobbegongs (9%) and hammerheads (5%). For the West Coast Bioregion, a total of 2,664 individuals were retained. The most commonly retained species were also hound sharks (38%), followed by whalers (31%), other sharks (16%), wobbegongs (10%) and hammerheads (5%). This is consistent with the number of retained sharks estimated for this region in 2005/06.

**Fishing effort/access level**

There are 57 licences in the JASDGDLF (24 in Zone 1 and 33 in Zone 2) and 20 WCDGDZLF permits, which can be used collectively in conjunction with a fishing boat licence. Only 5 Zone 1, 13 Zone 2 and 4 WCDGDZLF vessels reported active fishing returns during 2012/13, similar to the levels of participation in the fisheries over the last five years.

As gillnetting is by far the dominant method employed in the fisheries, the historically small amount of longline fishing effort is incorporated within analyses by transforming longline shark catches by gillnet Catch Per Unit Effort (CPUE). Although standardised fishing effort has previously been reported in units of kilometre gillnet hours (km gn hr⁻¹), the hourly component of effort reported in monthly fishing returns prior to 2006/07 is known to be a poor indication of the time nets actually spent fishing (i.e. ‘soak time’). With the transition from monthly to hourly effort entitlement units and the introduction of a daily catch and effort logbooks in 2006/07, actual soak times have been more accurately reported over the last seven years. Thus, the hourly components of fishing effort reported in monthly and daily fishing returns are not directly comparable. To allow for historical comparison and assessment of effort and CPUE trends in the fisheries, the entire time series of effort data have been recalculated in comparable units of kilometre

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1 All reported weights are live weight
2 Dusky shark catches include catches of bronze whaler (*Carcharinus brachyurus*), which cannot be accurately separated in catch returns data prior to 2006/07.
gillnet days (km gn.d⁻¹; Demersal Gillnet and Longline Figure 4). For these same reasons, fishing effort is also monitored against 2001/02 target levels in units of km gn.d⁻¹.

Fishery and zone-specific limits on demersal gillnet and demersal longline fishing effort, equivalent to their 2001/02 levels, were agreed for the start of the 2006/07 season by specifying the number of days that monthly units could be fished in each management zone. These (daily) effort limits are considered likely to deliver sustainable catches of target, byproduct and bycatch species and acceptably low risks to ETP species. Effort limits were subsequently re-defined and legislated as hourly units of entitlement using conversion rates of 24 hours day⁻¹ in Zones 1 and 3 of the JASDGDLF, 20 hours day⁻¹ in Zone 2 and 24 hours day⁻¹ in the WCDGDLF. Thus, specified fishing effort limits for each management zone of the fishery are:

<table>
<thead>
<tr>
<th>Stock</th>
<th>JASDGDLF Zones 1 and 3:</th>
<th>84,075 km gn.hr⁻¹ (3,503 km gn.d⁻¹)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stock</td>
<td>JASDGDLF Zone 2:</td>
<td>144,102 km gn.hr⁻¹ (7,205 km gn.d⁻¹)</td>
</tr>
<tr>
<td>Stock</td>
<td>WCDGDLF:</td>
<td>67,692 km gn.hr⁻¹ (2,832 km gn.d⁻¹)</td>
</tr>
</tbody>
</table>

Expended effort in 2012/13 was 62,868 km gn.hr (3,494 km gn.d⁻¹) in Zone 1; 97,057 km gn.hr (5,368 km gn.d⁻¹) in Zone 2 and 10,034 km gn.hr (438 km gn.d⁻¹) in the WCDGDLF (Demersal Gillnet and Longline Table 1). The effort decline in the WCDGDLF is consistent with the gradual declining trend observed in recent years explained by the combination of reduction of fishing units due to the VFAS, area closures and new effort management regimes. When measured in km gn.hr⁻¹, 57% of the fisheries’ effort capacity was utilised in 2012/13 (75% in Zone 1, 67% in Zone 2 and 15% in the WCDGDLF). When measured in km gn.d⁻¹, 69% of the fisheries’ effort capacity was utilised in 2012/13 (100% in Zone 1, 75% in Zone 2 and 15% in the WCDGDLF). Zone 1 km gn.d⁻¹ effort is at its maximum and must be closely monitored.

Snow Assessment

Assessment complete: Yes

Assessment level and method:

<table>
<thead>
<tr>
<th>Species</th>
<th>Assessment Level</th>
<th>Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gummy shark</td>
<td>Level 2 - CPUE</td>
<td>(annual -relative to previous Level 5 assessment)</td>
</tr>
<tr>
<td>Dusky shark</td>
<td>Level 2 - CPUE</td>
<td>(annual -relative to previous Level 4 assessment)</td>
</tr>
<tr>
<td>Sandbar shark</td>
<td>Level 2 - CPUE</td>
<td>(annual -relative to previous Level 4 assessment)</td>
</tr>
<tr>
<td>Whiskery shark</td>
<td>Level 5 - Age Structured Model</td>
<td></td>
</tr>
</tbody>
</table>

Breeding stock levels:

<table>
<thead>
<tr>
<th>Species</th>
<th>Adequate</th>
<th>Recovering</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gummy shark</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Dusky shark</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

1 The WCDGDLF limit is adjusted to 64% of the 2001/02 effort level to account for the reduction in entitlement units arising from the 2008 Voluntary Fishery Adjustment Scheme.

Sandbar shark Recovering

Whiskery shark Adequate

The current status of the whiskery and gummy shark stocks is adequate. The current effort levels and consequent CPUE and catch levels are all acceptable. The dusky and sandbar shark stocks are currently recovering. The current effort levels and consequent CPUE and catch levels are all acceptable, permitting recovery of the stock. It is highly likely that the four stocks are above the point where recruitment would be impaired.

Stock assessments are carried out for the four indicator shark species caught by the fishery using a combination of catch and effort data, periodic empirical estimates of fishing mortality rates, biological information and dynamic biomass and demographic simulation models. For assessment purposes, monthly catch and effort data are corrected to account for missing fishing returns prior to 1989/90, inaccurately reported species compositions and an increasing effort efficiency of 2% yr⁻¹ prior to 1995/96, to account for major advances in gear technology (e.g. monofilament nets and GPS) and vessel development (i.e. introduction of larger vessels). Missing, misreported and confounded catches submitted in daily/trip logbook returns between 2006/07 and 2008/09 were recovered or corrected using fishers’ personal records, fish processor returns, face to face and phone interviews with fishers or were derived from average fish weights in accurately-reported logbook records or from previously observed size frequency data and available length weight relationships.

Trends in the relative abundance of the fishery’s four indicator species are inferred from each species’ annual ‘effective’ Catch Per Unit Effort (CPUE) data. Effective CPUE is calculated by dividing the corrected gillnet-only catch by the equivalent gillnet effort from the regions of the fisheries that overlap each species’ primary distribution (as defined below). Due to the introduction in 2006 of an annual two month closure to protect near-term pregnant whiskery sharks and the prohibition of demersal gillnet fishing in the metropolitan region in November 2007, catch and effort data reported from west of 118°E during August, September and October and between latitudes 31°S and 33°S are excluded from the effective CPUE time series.

Gummy shark: The best (median) estimate from age-structured modelling indicated that in 1997/98 the Western Australian gummy shark stock was 42.7% of its virgin biomass, slightly above its minimum acceptable level of 40% of its virgin level. As gummy shark catches are almost exclusively comprised of adults, the upward trend in effective CPUE from the area off the south coast between longitudes 116°E and 129°E between the mid 1990s and 2005/06, suggested that breeding biomass steadily increased following reductions in demersal gillnet fishing effort commencing in 1992 (Demersal Gillnet and Longline Figure 5). Although recent CPUE estimates have been higher than at any time since records began, the unprecedented spike and subsequent decline in effective CPUE over the last five years is inconsistent with previous estimates and will be considered in more detail during development of a new integrated stock assessment model that incorporates contemporary catch, effort, size and movement information that is due to be developed over the next three years.
Dusky shark: Due to the size selectivity characteristics of the mesh sizes permitted in the fishery and its area of operation, dusky shark catches have historically consisted of neonate (young of the year) and one to two year old fish, which collectively accounted for 89% of the observed catch during the 1990s. Due to the age-selective nature of the fishery and longevity of the species, which takes about 30 years to reach maturity and may live for more than 50 years, the available time series of catch and effort data are insufficient for developing a dynamic population simulation model for this stock (as has been used for gummy and whiskery sharks). The status of the Western Australian dusky shark stock was therefore assessed using stochastic demographic modelling techniques to evaluate the sustainability of empirically-estimated fishing mortality rates of sharks born between 1994 and 1996.

The most recent demographic assessment for this stock was conducted in 2005 and subsequent assessments have relied on analyses of catch and CPUE data from south of 28°S latitude to 120°E longitude off the south coast, in relation to the demographic rates estimated by that model. This analysis confirmed that demersal gillnet and longline fishing mortality rates were likely to have been sustainable for the cohorts of sharks born in 1994/95 and 1995/96. However, the model also predicted that very low levels of fishing mortality (1–2% yr⁻¹) applied to sharks older than 10 years of age would result in negative rates of population growth. Although the area of the WCDGDLF between 26°–30°S and North West Cape was closed in 1993 to protect adult dusky sharks, they are known to have been caught by various fisheries operating within and outside WA jurisdiction. Previous assessments therefore concluded that the declining trend observed in the effective CPUE series between the mid 1990s and 2004/05 (Demersal Gillnet and Longline Figure 6) could indicate that breeding biomass had been gradually depleted by these poorly-quantified sources of fishing mortality.

There has been an overall increasing trend in the effective CPUE over the past eight years. While the effects of reduced gear competition in the WCDGDLF resulting from the reduction in fishing units due to the VFAS and a general reduction in fishing effort could have contributed to the increasing trend, the average effective CPUE for the past five years has been higher than any time since 1984/85. This suggests that recruitment has been increasing strongly since measures were introduced to protect adult sharks and constrain effort in the TCGDLF. Combined with the recent catches of juvenile sharks of this species having been reduced to approximately half of the quantity determined to be sustainable in 1994/95 and 1995/96, along with the comprehensive measures to mitigate cryptic mortality of older dusky sharks that have been introduced from 2006¹, the current management arrangements are considered suitably precautionary to ensure that fishing mortality is now at a level such that recovery of this stock is occurring. The decline in effective CPUE over the last two years will be considered in more detail during development of the new stock assessment models.

¹ i.e. commercial protection of sharks in most non-target fisheries, total protection of all whaler sharks with an inter-dorsal fin length greater than 70 cm in the South and West Coast Bioregions, 70 cm maximum (inter-dorsal fin) size limit for dusky sharks in the TCGDLF, implementation of bycatch reduction devices in trawl fisheries, prohibition of metal snoods in most commercial fisheries.

Whiskery shark: Previous age structured modelling of the whiskery shark stock (based on hourly CPUE data) concluded that total biomass was depleted to less than 40% of its virgin level by the early 1990s but the stock had shown preliminary signs of recovery to slightly above 40% of virgin biomass by the late 2000s. Using the new series of daily effective CPUE data from south of 28°S latitude to 129°E longitude off the south coast (Demersal Gillnet and Longline Figure 7) in the model supports the conclusion that total biomass was heavily depleted during the 1980s. However, this model implementation indicates that total biomass at the commencement of mandatory catch and effort reporting in 1975/76 was less certain than previous assessments suggested (95% confidence intervals that biomass was between 69% and 100%). Significantly, the model also suggests (with 95% confidence) that biomass may only have fallen as low as 45.4% in 1995/96. The best (median) estimates of total biomass indicated only very modest increases and that biomass in 2009/10 was 52.1% of its virgin level (95% confidence intervals of 46.4 to 56.8%). Further analyses of CPUE data are currently being undertaken in conjunction with exploration of alternative model assumptions, in an attempt to better understand these model results.

Nevertheless, as these and previous model outputs suggest that whiskery shark biomass currently exceeds the minimum acceptable level and all recent modelling indicates that total and mature female biomass trends are increasing, the status of the WA whiskery shark stock is now considered to be acceptable.

Furthermore, accelerated rates of whiskery shark stock recovery are expected to become evident in catch and CPUE data when sharks born since the introduction of the annual closed season (see management arrangements above) begin recruiting to the fishery (around 2012/13).

Sandbar shark: Due to the sandbar shark’s longevity and age-specific nature of fishing mortality in the target fisheries, stock assessment was undertaken using empirically-derived estimates of fishing mortality and demographic modelling techniques, similar to those used for dusky shark. FRDC-funded research undertaken between 2000 and 2005 confirmed that sandbar sharks taken in the TCGDLF were the same unit stock as was being targeted in the Northern Shark Fisheries. The model indicated that combined levels of fishing mortality in the target TCGDLF and Northern Shark Fisheries, as well as in non-target commercial fisheries and the recreational fishing sector were increasingly unsustainable between 2001 and 2004 and had probably been so since at least 1997/98. As those mortality rates corresponded to combined reported catches of 250–440 tonnes year⁻¹, the combined catch of 918 tonnes reported by the target sector in 2004/05 (762 tonnes of which was reported by the northern shark fisheries) is considered to have been highly unsustainable. This conclusion was supported by fishery-independent survey data collected from the area between northern Shark Bay and Eighty Mile Beach where mature sandbar sharks are prevalent, which indicate there was a significant decline in breeding stock abundance between 2002 and 2005.

Subsequent assessments of stock status have used analyses of the combined catches by the TCGDLF and northern shark fisheries (see Northern Shark Fisheries Status Report), relative to those fisheries’ catches during the assessment period. Although an effective CPUE region has been
identified as south of 26°S latitude to 118°E longitude off the south coast (Demersal Gillnet and Longline Figure 8), the full extent of expected reductions in recruitment caused by previous excessive catches of breeding stock, are unlikely to be reflected in CPUE data until cohorts born since 2004/05 enter the fishery between 6 and 9 years of age. Although the significant declines in WCDGDLF fishing effort may mask the magnitude of reductions in those cohorts’ abundance, TGDGLF sandbar shark catches since 2008/09 have been at levels that should allow a gradual recovery of the breeding stock. With the breeding stock likely to be close to the minimum acceptable limit (40% of virgin biomass), the WCDGDLF will need to be carefully monitored over coming years to ensure that catch levels of sandbar sharks are maintained consistent with continued stock recovery.

Other sharks: The four indicator species of the temperate shark ‘suite’ account for approximately 80% of the fisheries’ and Bioregional shark catch and represent the range of life history strategies of other shark species caught by the fisheries. Thus, the status of indicator stocks is believed to generally reflect the status of other sharks in the South and West Coast Bioregion.

Non-Retained Species

Bycatch species impact: Low

The catch composition of the fishery was examined in detail for the period 1994 to 1999. There is some discarded bycatch of unsaleable species of sharks, rays and scalefish. During ESD risk assessment of these fisheries in 2002, all impacts on stocks of bycatch species were determined to be low risk. As maximum potential fishing effort is now explicitly capped at less than 70% of the mid to late 1990s levels, bycatch in all management zones is expected to have been proportionally reduced. Recent multi-fisheries bycatch risk assessment has identified the Port Jackson shark among the higher risk bycatch species in the West Coast Bioregion. Although this species is one of the largest components of the demersal gillnet and demersal longline fisheries bycatch and is recorded as bycatch in other commercial fisheries, cumulative risks were assessed as low-moderate due to its very high post-capture survival from gillnet fisheries (Braccini et al. 2012).

Listed species interaction: Negligible-Low

Historical on-board observer programs have shown that ETP species interactions were very low throughout the fishery. The Demersal Gillnet and Longline Table 2 details individual interactions between the fishery and all ETP species since recording began in fishery returns in 2006/07.

Recently completed analyses of potential encounter rates of Australian sea lions with demersal gillnet gear and interpretation of those rates in the light of historical observer data have supported Department’s Negligible-Low risk rating and suggested that sea lion captures in these fisheries are likely to be extremely low frequency events. It should also be noted that demersal gillnet and longline fishing is not permitted between Steep Point (26°30’S) and a line drawn north of North West Cape (114°06’E) to Koolan Island, or within 3 nautical miles of the Abrolhos Islands baselines, where populations of turtles and Australian sea lions are present.

Ecosystem Effects

Food chain effects: Low

The recent analysis of potential changes in ecosystem structure of finfish on the South and West Coast Bioregions (Hall & Wise, 2011) found no evidence of any systematic change in species diversity, richness or trophic index indicating that this fishery is not having a material impact on food chain or trophic structure.

Habitat effects: Negligible

The level of effort is such that the gear is deployed infrequently over approximately 40% of the fisheries’ operational area (Demersal Gillnet and Longline Figure 1) and under normal circumstances the physical impact of the gear on the bottom is minimal. Moreover the very small footprint of each net would combine to make a very small percentage (~< 5%) of the area that would be contacted by this gear on an annual basis.

Social Effects

Direct: Fishing returns reported that between 57 and 74 crew were employed in the JASDGDLF and between 14 and 15 were employed in the WCDGDLF during 2012/13. As sharks are generally not targeted by recreational fishers in Western Australia, their direct social importance to this group is negligible.

Indirect: Sharks are viewed as a menace by some members of the community due to their perceived danger to humans and their predation of recreationally caught fish. However, others consider them to be important components of marine ecosystems that need to be conserved.

Economic Effects

Estimated annual value (to fishers) for 2012/13:

JASDGDLF: Level 2 - $1 - 5 million
WCDGDLF: Level 1 - <$1 million

* As fishers do not specify the value of fins on their catch returns, fin values were calculated at an average of 3% of sharks’ whole weight and value was conservatively estimated using a price of $20/kg. Categories of shark which do not have saleable fins were excluded from fin valuation.

Fishery Governance

Target commercial catch range:

All key shark species  725–1,095 tonnes

Individual key shark species:

Gummy shark  350–450 tonnes
Dusky shark  200–300 tonnes
Sandbar shark  < 120 tonnes
Whiskery shark  175–225 tonnes

Current Fishing Level

JASDGDLF Zone 1  Acceptable
JASDGDLF Zone 2  Acceptable
WCDGDLF  Acceptable

The total catch for 2012/13 was within target range, similar to previous years and considered acceptable given effort levels. Maximum acceptable effort levels for each management zone have been based on their respective 2001/02 (daily) levels. These levels are considered likely to deliver sustainable harvests of the fisheries’ target and byproduct species and acceptably low levels of bycatch and listed species interactions. Under explicit hourly-gear input control arrangements, effort should not exceed these limits.

Gummy shark catches exceeded the upper limit of their acceptable range between 2003/04 and 2009/10, and reached a historically high level in 2007/08 (755 t). As the steadily increasing CPUE trend observed between the early-mid 1990s and 2005/06 is believed to have been a result of increasing stock abundance, the consistently high catches reported in recent years are not of concern. Although gummy shark catches were lower than their historical peak, current catches were similar to last year and at the lower limit of their target range. As gummy CPUE appears to have been maintained at a relatively high rate, this year’s catch is not of concern. However, until the implications of the unprecedented recent spike in effective CPUE can be ascertained and a new stock assessment model developed, CPUE will be closely monitored to ensure that it remains at expected levels and the downwards trajectory of the last three years does not continue.

Dusky shark catches have been within their acceptable range since 2000/01, except for 2006/07 when they were 5 tonnes below the minimum limit. The dusky shark catch in 2012/13 was 204 t which is within the target range of 200–300 t. Catch rates in 2012/13 were similar to previous years. It is worth noting that the fishery has not utilised its full entitlement during 2012/13 and as such the Department will need to carefully monitor the catch levels to ensure they do not increase above sustainable levels. The acceptable catch range will require re-evaluation if catches increase in coming years.

Whiskery shark Total catches of whiskery shark have steadily declined since the mid-1990s although until 2010/11 catches had been maintained slightly above or below the minimum acceptable level. The 127 t catch in 2010/11 and 102t catch in 2011/12 were 48 and 73 t, respectively, less than the minimum level and had been the fisheries’ lowest annual catch since 1975/76. The low catches of recent years mostly reflect the outcomes of management measures to recover this stock, in particular, the introduction of the seasonal whiskery ‘pupping’ closure. As these measures are intended to increase catch rates in coming years the acceptable catch range may need to be reviewed as the magnitude and rate of stock recovery can be determined.

Sandbar shark catches exceeded their maximum acceptable level until effort declined dramatically in the WCDGDLF in 2008/09 when catches declined to more sustainable levels of 81 t in 2008/09, 107 t in 2009/10, 71 t in 2010/11, 34 t in 2011/12, and 49 t in 2012/13. The historically low catch of sandbar sharks is likely to reflect the low level of fishing effort and other fleet dynamics in the WCDGDLF. At these levels, recruitment to the breeding stock should improve in coming years and gradually allow the mature biomass to recover from more than a decade of excessive catches in the northern shark fisheries (see Northern Shark Fisheries Status Report).

New management initiatives (2014/15)

The review of the whiskery shark ‘pupping’ closure for the 2013/2014 fishing season resulted in a reduction of the closure to the peak pupping period of the entire month of September only. The area of the closure remained as in previous years. Given that the virgin biomass has likely exceeded B_0, a reduction in the duration of the closure was considered appropriate. However, although cohorts born since 2006 were expected to recruit to the fisheries around 2012/13, with the long-term sustainability of the species in mind, and the uncertainty surrounding the status of the whiskery shark stocks in the absence of a formal stock assessment (due for commencement in 2014/15) the Department will review the closure again for the 2014/15 fishing season. The FRDC-funded desktop study that began in August 2010 to estimate potential interaction rates of Australian sea lions with demersal gillnets in the TDGDLF was completed and accepted by FRDC in early 2012. The model developed as part of the project was used to conduct a (partial) reanalysis of existing independent observer data form the TDGDLF to assist in evaluating management options to ensure interactions with Australian sea lions are maintained with acceptable levels.

On 1 June 2014 West Coast Demersal Gillnet and Demersal Longline (Interim) Management Plan 1997 was amended to significantly reduce the value of a demersal longline unit in the West Coast Demersal Gillnet and Demersal Longline Interim Managed Fishery in response to a dramatic increase in demersal longline effort and catch of demersal scalefish. The value of a demersal longline unit was reduced from 288 hours at nine hooks to one hour at one hook.

The WTO for the TDGDLF was renewed on 31 May 2012 and expires on 28 August 2015. In addition, the Part 13 accreditation of the management plans for the fisheries were re-accredited. This accreditation allows fishers to interact with ETPs without fear of prosecution. The accreditation carries a condition associated with addressing interactions between the fishery and Australian sea lions. The Department has convened an Australian sea lion Working Group (the Working Group) that consists of Departmental staff from both management and research, as well as industry, the conservation sector and the Department of Parks and Wildlife (formerly the Department of Environment and Conservation).
The Working Group are developing strategies to address the EPBC Act’s Part 13 accreditation condition and specifically are identifying management measures that will mitigate interaction between the fishery and Australian sea lions.

The proposed South-west Commonwealth marine reserve network was proclaimed in November 2012. Following the change of Federal Government in 2013 the marine reserve network is to be reviewed. The potential for the reserves to impact on the TDGDLF will depend on the outcomes of that review. The State Ngari Capes Marine Park was also reserved in June 2012, however the zoning scheme has not yet been given effect. This marine park is likely to have some impact on Zone 1 TDGDLF operators.

The TDGDLF underwent MSC pre-assessment in 2014. Outcomes are expected in late 2014.

External Factors
As the TDGDLF key target species span multiple regional boundaries there are a number of factors outside of the control of the fishery which can negatively impact the performance of key temperate shark stocks. In particular, the potential for ongoing catches of breeding stock of sandbar sharks across the northern shark fisheries (from Western Australia, Northern Territory and northern Queensland and Commonwealth managed fisheries) remains cause for concern. Other potential factors affecting key temperate shark stocks include targeted fishing for gummy shark by Commonwealth managed vessels that occurs to the east of Zone 2 of the JASDGLF (although the fishery is tightly managed via quota controls) and incidental catches of dusky and gummy sharks in other State and Commonwealth Government-managed fisheries. While the risks associated with these outside influences are largely unqualified they must be taken into account in the stock assessment for individual species (and the TDGDLF ‘suite’) to ensure appropriate management strategies are implemented that address the long-term sustainability of the shark stocks.

### DEMERSAL GILLNET AND LONGLINE TABLE 1

Summary of 2012/13 catch (t live wt.) by the WA temperate Demersal Gillnet and Demersal Longline Fisheries. Data are given by management zone and also by Bioregion (italicised). Indicator species and catches are highlighted in bold.

<table>
<thead>
<tr>
<th>Name</th>
<th>Species or taxon</th>
<th>JASDGLF</th>
<th>WCDGDLF</th>
<th>Bioregion</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Zone 1</td>
<td>Zone 2</td>
<td>South Coast</td>
</tr>
<tr>
<td>Sharks and rays</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Gummy</td>
<td><em>Mustelus antarcticus</em></td>
<td>27.6</td>
<td>349.4</td>
<td>0.7</td>
</tr>
<tr>
<td>Dusky whaler</td>
<td><em>Carcharhinus obscurus</em></td>
<td>120.6</td>
<td>78.5</td>
<td>5.0</td>
</tr>
<tr>
<td>Whiskery</td>
<td><em>Furgaleus macki</em></td>
<td>27.2</td>
<td>90.5</td>
<td>1.4</td>
</tr>
<tr>
<td>Sandbar</td>
<td><em>Carcharhinus plumbeus</em></td>
<td>21.4</td>
<td>5.9</td>
<td>21.3</td>
</tr>
<tr>
<td>Hammerheads</td>
<td>F. Sphrynidae</td>
<td>21.6</td>
<td>37.5</td>
<td>0.8</td>
</tr>
<tr>
<td>Spinner (long nose grey)</td>
<td><em>Carcharhinus brevipinna</em></td>
<td>50.0</td>
<td>9.5</td>
<td>8.0</td>
</tr>
<tr>
<td>Wobbegongs</td>
<td>F. Orectolobidae</td>
<td>17.8</td>
<td>7.7</td>
<td>2.1</td>
</tr>
<tr>
<td>Rays</td>
<td>Batoidea</td>
<td>3.6</td>
<td>5.9</td>
<td>2.3</td>
</tr>
<tr>
<td>Common saw shark</td>
<td><em>Pristiophorus cirratus</em></td>
<td>1.2</td>
<td>6.6</td>
<td>6.6</td>
</tr>
<tr>
<td>Other elasmobranch</td>
<td></td>
<td>4.8</td>
<td>6.2</td>
<td>2.4</td>
</tr>
<tr>
<td>Total elasmobranch</td>
<td></td>
<td>295.8</td>
<td>597.6</td>
<td>44.1</td>
</tr>
<tr>
<td>Scalefish</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Queen Snapper</td>
<td><em>Nemadactylus valenciennesi</em></td>
<td>10.5</td>
<td>22.0</td>
<td>&lt;0.1</td>
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<tr>
<td>Blue Groper</td>
<td><em>Achoerodus gouldii</em></td>
<td>18.6</td>
<td>14.8</td>
<td>0.2</td>
</tr>
<tr>
<td>Dhufish</td>
<td><em>Glaucosoma hebraicum</em></td>
<td>8.6</td>
<td>0.5</td>
<td>1.8</td>
</tr>
<tr>
<td>Pink snapper</td>
<td><em>Pagrus auratus</em></td>
<td>9.7</td>
<td>5.5</td>
<td>2.8</td>
</tr>
<tr>
<td>Boarfishes</td>
<td>F. Pentacerotidae</td>
<td>1.3</td>
<td>5.3</td>
<td>5.5</td>
</tr>
<tr>
<td>Samsonfish</td>
<td><em>Seriola hippop</em></td>
<td>6.8</td>
<td>2.3</td>
<td>0.9</td>
</tr>
<tr>
<td>Redfishes</td>
<td><em>Centroberyx spp.</em></td>
<td>0.2</td>
<td>3.3</td>
<td>&lt;0.1</td>
</tr>
<tr>
<td>Mulloway</td>
<td><em>Argyrosomus hololepidotus</em></td>
<td>2.3</td>
<td>2.3</td>
<td>0.5</td>
</tr>
</tbody>
</table>
### DEMERSAL GILLNET AND LONGLINE TABLE 2

Recorded interactions with Endangered, Threatened, Protected (ETP) species.

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Alive(A)/Dead(D)</td>
<td>A D</td>
<td>A D</td>
<td>A D</td>
<td>A D</td>
<td>A D</td>
<td>A D</td>
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<tr>
<td>Dolphins</td>
<td>6 1</td>
<td>1 2</td>
<td>2 3</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Manta Rays</td>
<td>2 2</td>
<td>1 1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Muttonbird, General</td>
<td>7 4</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sawfish, General</td>
<td>1 1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sea Birds</td>
<td>1 3 2 1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sea Lions</td>
<td>2 3 1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Seal, NZ Fur</td>
<td>1 2 3 1</td>
<td></td>
<td></td>
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<td></td>
<td></td>
<td></td>
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<tr>
<td>Shark, Grey Nurse</td>
<td>61 18 38 16 63 18 59 27 53 19 69 18 68 19</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Shearwater, Fleshfooted</td>
<td>2</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Snake, Sea</td>
<td>2</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>Turtle, General</td>
<td>4 3 5 2 2 2 1 1 3 3</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Whales</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>White Shark</td>
<td>10 3 10 3 14 2 2 1 3 5 19 3 17 1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
DEMERSAL GILLNET AND LONGLINE FIGURE 1
Management boundaries of the WA temperate Demersal Gillnet and Demersal Longline Fisheries. Black shading represents fished areas of less than 200m depth.

DEMERSAL GILLNET AND LONGLINE FIGURE 2
Total elasmobranch catches. Black circles = JASDGDLF Zone 1; white circles = JASDGDLF Zone 2; dashed black line = WCDGDLF; plain grey line = total from the three management zones.
DEMEMRAL GILLNET AND LONGLINE FIGURE 3
Total scalefish catch. Black circles = JASDGDLF Zone 1; white circles = JASDGDLF Zone 2; dashed black line = WCDGDLF; plain grey line = total from the three management zones. Catches prior to 1988/89 cannot be distinguished from other fisheries’ gillnet and longline catches and are omitted.

DEMEMRAL GILLNET AND LONGLINE FIGURE 4
Standardised demersal gillnet and demersal longline effort. Black circles = JASDGDLF Zone 1; white circles = JASDGDLF Zone 2; dashed black line = WCDGDLF; plain grey line = total from the three management zones.

DEMEMRAL GILLNET AND LONGLINE FIGURE 5
Gummy shark effective effort (grey line) and CPUE (black circles).
DEMERSAL GILLNET AND LONGLINE FIGURE 6
Dusky shark effective effort (grey line) and CPUE (black circles).

DEMERSAL GILLNET AND LONGLINE FIGURE 7
Whiskery shark effective effort (grey line) and CPUE (black circles).

DEMERSAL GILLNET AND LONGLINE FIGURE 8
Sandbar shark effective effort (grey line) and CPUE (black circles).
South Coast Demersal Scalefish Resource Report: Statistics Only

J. Norriss, E. Lai and S. Walters

Fishery Description

Commercial
Operators in this fishery target demersal scalefish species such as pink snapper, Bight redfish, blue morwong (queen snapper) and hapuku, and the pelagic Samson fish in waters of the South Coast Bioregion, primarily using droplines and handlines. The fishery is herein referred to as the south coast “wetline” fishery, although the catch reported here also includes minor quantities of demersal scalefish taken in nearshore waters by haul nets and set nets whilst targeting nearshore species (e.g. herring, whiting, mullet), and by fish trapping whilst targeting leatherjackets.

The take of scalefish by trawl methods, salmon by line and beach netting, estuarine netting and pilchards by purse seine in the South Coast Bioregion are separately managed fisheries and their catches are not included here. The capture of demersal species by the Joint Authority Southern Demersal Gillnet and Demersal Longline Fishery operating in the South Coast Bioregion is also managed and reported separately (see Temperate Demersal Gillnet and Longline Fisheries Status Report).

Recreational
Recreational fishers, mostly using line based methods from boats, also take these species.

Boundaries
This wetline fishery operates in the South Coast Bioregion’s (SCB) oceanic waters from near Black Point at 115°30’ E to the WA/SA border at 129°E (South Coast Demersal Scalefish Resource Figure 1).

Governing Legislation

Commercial

The commercial ‘wet line’ fishery is currently ‘open access’ for the holder of an unrestricted Fishing Boat Licence (for the boat) and a Commercial Fishing Licence (for the fisher).

Recreational

Total Landings (Season 2013):

61.3 tonnes demersal scalefish
53.1 tonnes non-demersal scalefish

Commercial

Catch estimates (South Coast Demersal Scalefish Resource Table 1) are monitored through the Department’s statutory Catch and Effort Statistics (CAES) return system. Bight redfish, blue groper, blue morwong and pink snapper have been identified as indicator species for the inshore demersal suite of finfish for the SCB. These indicator species are used to monitor the status of the resource and represent the large majority of the catches in this suite by the commercial fishery. Hapuku, blue-eye trevalla and eightbar grouper have been identified as indicator species for the offshore demersal suite.

Two new catch statistics are included in this chapter for the first time as they are unreported elsewhere: Samson fish, one of the indicator species for the SCB pelagic suite; and the catch of leatherjackets unconnected to the South Coast Estuarine Managed Fishery and taken mostly by trap. The high leatherjacket catch in 2011 was due to a concerted attempt to develop that fishery at the time.

The catch of 61.3 t of demersal scalefish during 2013 is much lower than any year since at least 2000, which had ranged from 104 to 147 tonne (South Coast Demersal Scalefish Resource Figure 2). Pink snapper, Bight redfish, blue morwong and hapuku catches were at their lowest since 2000. This may be due to reduced fishing effort, although the reason is currently not well understood. In addition, 53.5 t of non-demersal scalefish catch was reported in 2013, including Samson fish (13.1 t), leatherjackets species (9.0 t) and an unusually high catch of bonito (21.7 t).

Recreational

A survey of boat based recreational fishing for the 12 months to 29 February 2012 estimated the SCB catch (tonnes ±standard error) of some demersal indicator species: Bight redfish 11.8 (±1.7), blue morwong 12.0 (±1.8), snapper 9.4 (±2.3). The recreational catch of Samson fish was estimated to be 670 fish kept and 568 fish released.

Fishery Governance

Target commercial catch range: Not available

Current Fishing (or Effort) Level: Not available

A formal catch range has not been developed for this fishery, but will be considered following the completion of a Western Australian Natural Resource Management (WANRM) Office funded research project in 2015, described under New Management Initiatives (below).

New management initiatives (2014/15)

Following the introduction of the West Coast Demersal Scalefish (Interim) Management Plan 2007 and reductions in effort applied to the West Coast Rock Lobster Managed Fishery, there have been concerns about a shift in fishing effort to the SCB and consequential resource sharing issues.

A new WANRM-funded research project commenced in 2013, with the objective of providing age based stock...
assessments of inshore demersal indicator species for the South Coast Bioregion (pink snapper, Bight redfish, blue morwong and western blue groper), and to elucidate the stock structure of Bight redfish. A research report will be finalised in 2015 which will inform the development of more formal fishery management arrangements.

The Department commenced a review of wetline fishing (including ‘open access’ commercial line, net and fish trap fishing) on the South Coast in late 2013. Through this review, the Department intends to implement more formal management arrangements for these open access fisheries to address stakeholder concerns and provide an improved framework for the sustainable management of commercial line, net and trap fisheries into the future.

This fishery underwent pre-assessment for Marine Stewardship Certification in mid 2014. Outcomes will be available late in 2014.

**External Factors**

Bight redfish are an important component of the catch of the Great Australia Bight Trawl Sector (GABTS), part of a Commonwealth managed fishery operating across southern Australia as far west as Cape Leeuwin. Off the Western Australia coast (i.e. west of 129° E) it operates outside State fishery shelf waters (depth less than 200 metres), except for east of 125° E (approximately 250 km east of Esperance) where shelf waters are fished. A preliminary estimate of 297 t was taken in the 2012-13 fishing season, including 37 t from all waters (shelf and slope) off the West Australian coastline. Thus the South Coast Demersal Scalefish resource is also exploited by the GABTS and is affected by management arrangements in that fishery. The current WANRM-funded project is working in collaboration with the Australian Fisheries Management Authority that manages the GABTS.

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**SOUTH COAST DEMERSAL SCALEFISH RESOURCE**

**TABLE 1**

Catches (t) of demersal indicator species, total demersal and total non demersal scalefish catches by the ‘open access’ commercial wetline fishery in the South Coast Bioregion, 2009–2013.

<table>
<thead>
<tr>
<th>Species</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bight Redfish*</td>
<td>33.5</td>
<td>31.2</td>
<td>36.4</td>
<td>45.6</td>
<td>21.3</td>
</tr>
<tr>
<td>Blue groper</td>
<td>1.4</td>
<td>0.7</td>
<td>1.4</td>
<td>0.4</td>
<td>0.9</td>
</tr>
<tr>
<td>Blue Morwong</td>
<td>8.1</td>
<td>5.0</td>
<td>5.2</td>
<td>4.4</td>
<td>4.0</td>
</tr>
<tr>
<td>Pink Snapper</td>
<td>44.9</td>
<td>40.7</td>
<td>30.2</td>
<td>27.2</td>
<td>17.4</td>
</tr>
<tr>
<td>Hapuku</td>
<td>18.5</td>
<td>12.8</td>
<td>16.8</td>
<td>14.5</td>
<td>7.4</td>
</tr>
<tr>
<td>Blue-eye trevalla</td>
<td>2.4</td>
<td>2.2</td>
<td>3.4</td>
<td>3.1</td>
<td>0.6</td>
</tr>
<tr>
<td>Eightbar grouper</td>
<td>0.8</td>
<td>0.6</td>
<td>1.6</td>
<td>3.4</td>
<td>1.5</td>
</tr>
<tr>
<td>Other demersal scalefish</td>
<td>16.7</td>
<td>14.8</td>
<td>11.8</td>
<td>10.1</td>
<td>8.3</td>
</tr>
<tr>
<td>Total demersal scalefish</td>
<td>126.4</td>
<td>108.0</td>
<td>106.8</td>
<td>108.8</td>
<td>61.3</td>
</tr>
<tr>
<td>Samson fish (pelagic)</td>
<td>16.2</td>
<td>15.4</td>
<td>19.4</td>
<td>13.3</td>
<td>13.1</td>
</tr>
<tr>
<td>Leatherjackets</td>
<td>4.5</td>
<td>4.9</td>
<td>39.1</td>
<td>6.2</td>
<td>9.0</td>
</tr>
<tr>
<td>Total other non-demersal scalefish**</td>
<td>8.4</td>
<td>4.6</td>
<td>11.5</td>
<td>9.3</td>
<td>31.4</td>
</tr>
<tr>
<td>Total Scalefish</td>
<td>155.5</td>
<td>133.0</td>
<td>176.8</td>
<td>137.6</td>
<td>114.8</td>
</tr>
</tbody>
</table>

* Estimates of Bight redfish catches include fishes reported as ‘Bight redfish’, ‘yelloweye redfish’ and ‘redfish’, confirmed by recent catch sampling to be almost exclusively Bight redfish.

** Non demersal scalefish includes fishes from the pelagic and nearshore suites excluding samson fish and leatherjackets.
Greenlip abalone (*Haliotis laevigata*) is considered a key species for aquaculture development on the south coast of WA.

An abalone farm and associated hatchery near Bremer Bay have been upgraded and modified to cater for planned growth in production and to accommodate biosecurity requirements. The land-based farm and hatchery are being operated according to a Management and Environmental Monitoring Plan (MEMP), which includes provisions for biosecurity. Independent audits are undertaken to ensure compliance with the Biosecurity Plan.

An offshore abalone farm near Augusta has achieved encouraging results for abalone being cultured using purpose-built concrete grow-out structures located on the sea bed.

Following the successful outcome of trials undertaken at two sites under an Exemption issued by the Department of Fisheries, the operator has submitted an application for a variation to its current aquaculture licence to add two new sites; and an application for a new aquaculture lease for the two new areas. The Department is in the final stages of assessing the applications.

The abalone aquaculture industry sector is now operating and being managed according to the July 2013 *Abalone Aquaculture in Western Australia Policy*. A key purpose of the Abalone Aquaculture Policy, which places a high level of emphasis on biosecurity, is to establish clear management guidelines and hence provide greater certainty to the sectors of the abalone industry.
Commercial and recreational fisheries compliance in the South Coast Bioregion is undertaken by Fisheries and Marine Officers (FMOs) based at Albany and Esperance District Offices and using a Recreational Mobile patrol vehicle. FMOs conducted compliance activities of both the recreational and commercial fisheries. The compliance strategies include both overt and covert operations. Inspections of fishing activities are conducted on land, at-sea, at commercial fish processors establishments, aquaculture sites and wholesale/retail outlets. Vessels, catches, fishing gear, marine safety equipment are inspected and commercial and recreational licences are checked.

There are two part-time South Coast Marine Education Officers who deliver the Education program for the South Coast.

Activities during 2012/2013

Compliance
Due to the variety of commercial and recreational fisheries, expanse of coastline and the variable and seasonal weather conditions, FMOs employ a risk management driven approach to prioritise and plan compliance activities.

Overall, FMOs delivered a total of 3,665 hours ‘on-patrol’ officer hours to the bioregion, similar to that in 2011/12 (South Coast Compliance Figure 1).

Commercial Fisheries
FMOs made contact with a total of 392 commercial fishers in the field, across the south coast. Offences detected included licensing issues, quota management and breaches of individual fisheries management arrangements (South Coast Compliance Table 1.).

The remainder of the commercial fishery compliance effort was directed to the wide range of minor commercial fisheries operating in the bioregion. There was an increase in catch inspections of the estuarine fisheries and commercial licence inspections.

During the year, 12 infringement warnings and 10 infringement notices were issued with a further 10 cases resulted in prosecution action being taken against commercial fishers (or those offending against commercial gear).

Recreational Fisheries
Recreational compliance activities concentrated mainly on checking shore and boat based anglers, net fishers and shellfish collectors. FMOs contacted a total of 9680 recreational fishers. During 2012/13, there were 123 infringement warnings and 55 infringement notices issued and 7 prosecution actions were taken against recreational fishers (South Coast Compliance Table 1).

Compliance patrols in recreational fisheries principally involve checks to ensure that fishers are adhering to size and bag limits and complying with restrictions that apply in the recreational net fishery.

The areas of highest risk of non-compliance with the management arrangements were considered to be abalone, marron, marine finfish and estuarine netting. There continues to be a growing awareness of the open season and availability of abalone on the south coast.

Education
Community and school education programs in the Southern Bioregion were conducted by the Marine Education Officers. Activities included the delivery of school programs and excursions to primary and secondary students across the region in structured sessions. People were contacted through structured community education activities such as school holiday programs, presentations to interest groups and direct community engagement with recreational fishers.

Four regional events were also attended. These included agricultural shows and science expos. Where possible, education initiatives were delivered in collaboration with other environmental education providers. Partnerships included Recfishwest, the Department of Parks and Wildlife, South Coast Natural Resource Management, the WA Museum, the Fishers with Disabilities Association and the Oyster Harbour Catchment Group.

Initiatives in 2013/2014

Compliance
Compliance and management personnel continue to refine compliance planning to deliver greater efficiencies and outcomes through the use of risk assessments and intelligence processes. This has resulted in greater capacity to target specific offence types, utilising risk analysis to deploy resources more efficiently.

There will be a renewed focus on complaints and investigations with a view towards improving the keeping of records, gathering and managing evidence and delivering outcomes of those matters in a more timely fashion – with feedback (where appropriate) to the complainants.

Biosecurity is a strategic focus for the region with the complimentary efforts between compliance staff and the Biosecurity Unit.

Training and development of staff will continue to be driven with FMOs attending several investigation and management courses.

Peak fishing periods including higher influx of holiday makers and fishers will become a focus of both high-profile presence of FMOs, and of community education activities. The Mobile Recreational Fishing vehicle will be rostered to conduct patrols in the Bioregion and increase the high profile presence with roster start-times designed to maximise contacts with recreational fishers.

The Walpole – Nornalup Inlets Marine Park will see the personnel in the southern bioregion engaged in a range of tasks including delivery of marine park compliance services and education programs. Operational plans have been developed with the Department of Parks and Wildlife, and the Department of Transport with a focus on joint operations to maximize the management presence in the marine park.

A dedicated and targeted approach on the unlawful taking of abalone by recreational fishers for commercial purposes will concentrate on known high risk areas. Intelligence information identifies this activity is taking place and the mostly likely locations and methods that are being used by some recreational fishers.
**Education**

The education program will aim to strengthen direct engagement with the community, including recreational and commercial fishers. This will be done through providing direct engagement opportunities for the community at boat ramps and caravan parks, as well as regional events and fishing competitions.

Education staff will continue the delivery of community activities such as school holiday programs and workshops, in partnership with other agencies where possible. The education program will continue to deliver at schools and school excursions focused on sustainability and key departmental initiatives, as well as providing resources to teachers which help to create positive marine stewardship within their class.

Education for the Walpole-Nornalup Inlets Marine Park will continue to be delivered in collaboration with the Department of Parks and Wildlife. The Marine Education Officers will also support all local community participation initiatives such as the South Coast Demersal Send Us Your Skeletons program, the Research Angler Program and Biosecurity Watch.

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**SOUTH COAST COMPLIANCE TABLE 1**

Summary of compliance and educative contacts and detected offences within the South Coast Bioregion during the 2012/13 financial year.

<table>
<thead>
<tr>
<th>CONTACT WITH THE COMMERCIAL FISHING COMMUNITY</th>
<th>3,665 Officer Hours</th>
</tr>
</thead>
<tbody>
<tr>
<td>Field Contacts by Fisheries &amp; Marine Officers</td>
<td>392</td>
</tr>
<tr>
<td>Infringement warnings</td>
<td>12</td>
</tr>
<tr>
<td>Infringement notices</td>
<td>10</td>
</tr>
<tr>
<td>Prosecutions</td>
<td>10</td>
</tr>
<tr>
<td>Fishwatch reports**</td>
<td>6</td>
</tr>
<tr>
<td>VMS (Vessel Days)***</td>
<td>2,996</td>
</tr>
</tbody>
</table>

| CONTACT WITH THE RECREATIONAL FISHING COMMUNITY | |
| Field Contacts by Fisheries & Marine Officers | 9,680 |
| Infringement warnings                        | 123   |
| Infringement notices                         | 55    |
| Prosecutions                                 | 7     |
| Fishwatch reports                            | 26    |

| OTHER FISHING-RELATED CONTACTS WITH THE COMMUNITY* | |
| Field Contacts by Fisheries & Marine Officers    | 1,082 |
| Fishwatch reports                               | 0     |

*Contacts are classified according to the specific fishery, which is usually clearly delineated as being either commercial or recreational. The “Other” category is used where multiple fisheries are contacted and it is not possible to accurately classify the contacts into one specific fishery – typically, the majority of these contacts are recreational in nature (e.g. personal contacts in Marine Protected Areas), but contacts made in relation to fish kills, shark patrols and inspections of commercial fish wholesale and retail premises etc. are also included in this category.

**Fishwatch reports are allocated to the District Offices relevant to the Bioregion. It is not possible to distinguish between calls relating to Inland Bioregions.

***VMS (Vessel Days) represents the number of vessel days recorded in this bioregion. That is, a count for each day that each vessel was polled within the bioregion.
SOUTH COAST COMPLIANCE FIGURE 1

“On Patrol” Officer Hours showing the level of compliance patrol activity delivered to the South Coast Bioregion over the previous 5 years. The 2012/13 total gives the patrol hours in the bioregion that resulted in the contacts detailed in Table 1. (The totals exclude time spent on other compliance related tasks e.g. travel time between patrol areas, preparation and planning time etc.)